NLH 2017 General Rate Application

Information Item - #15

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Board of Commissioners of Public Utilities 2017 Annual Financial Review of Newfoundland and Labrador Hydro

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Restrictions, Qualifications and Independence

2 Purpose

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> This report was prepared for the Board of Commissioners of Public Utilities in Newfoundland and Labrador. The purpose of our engagement was to present our observations, findings and recommendations with respect to our 2017 annual financial review of Newfoundland and Labrador Hydro.

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Restrictions and Limitations

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This report is not intended for general circulation or publication nor is it to be reproduced or used for any purpose other than that outlined herein without our prior written permission in each specific instance. Notwithstanding the above, we understand that our report may be disclosed as a part of a public hearing process. We have given the Board our consent to use our report for this purpose.

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Our scope of work is as set out in our terms of reference letter, which is referenced throughout this report. The procedures undertaken in the course of our review do not constitute an audit of Hydro's financial information and consequently, we do not express an opinion on the financial information provided by Hydro. In preparing this report, we have relied upon information provided by Hydro.

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We acknowledge that the Board is bound by the Freedom of Information and Protection of Privacy Act and agree that the Board may use its sole discretion in any determination of whether and, if so, in what form, this Report may be required to be released under this Act.

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We reserve the right, but will be under no obligation, to review and/or revise the contents of this report in light of information which becomes known to us after the date of this report.

Executive Summary

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This report to the Board of Commissioners of Public Utilities ("the Board") presents our observations, findings and recommendations with respect to our 2017 annual financial review of Newfoundland and Labrador Hydro ("the Company") ("Hydro"). Below is a summary of the key observations and findings included in our report.

Our review indicated several changes made to the code of accounts in 2017 including the renumbering of existing accounts as well as the creation of seven additional. While numerous accounts were renumbered and added to the system for 2017, these changes are not significant and the Company believes it will enhance its ability to provide sufficient information to meet the reporting requirements of the Board.

As a result of completing our procedures on Hydro's 2017 rate base, we noted that capital expenditures of approximately \$5,645,800 relating to unforeseen events have been included in rate base but have not yet been approved by the Board.

The Company's calculation of return on regulated average equity after GRA and supply deferral adjustments for 2017 was 9.22% compared with a return of 9.09% in 2016.

The Company's target capital structure is comprised of 75% debt and 25% common equity for regulated operations. The actual 2017 ratio was approximately 77.6% debt (excluding employee benefits and asset retirement obligation) and 18.5% equity compared to 73.4% debt and 21.7% equity in 2016.

The net impact on regulated earnings for 2017 was an increase over 2016 of \$3.8 million. This increase was primarily attributable to a decrease in fuel costs of \$26.2 million, a decrease in interest expense of \$22.2 million and an increase in capitalized costs of \$3.5 million. The impact of this decrease in expenses was partially offset by a \$12.9 million increase in the GRA and supply deferral adjustments, a \$17.1 million increase in cost deferrals, an increase in depreciation expense of \$9.9 million, and an increase in salaries of \$7.4 million.

We reviewed Hydro's rates of depreciation to assess their compliance with the 2012 Gannett Fleming Depreciation Study relating to plant in service as of December 31, 2009. Consistent with our finding in the 2017 General Rate Application (GRA), we noted an error in the depreciation calculation for asset # 390138. This asset was being depreciated using a useful life of 422 months compared to the 2012 Depreciation Study which indicated a useful life of 620.4 months. This error was not considered significant.

We reviewed Hydro's methodology relating to the procedures the Company has in place to allocate costs between regulated and non-regulated operations. We also reviewed how costs are allocated between shared services. As a result of completing our procedures, we report that cost allocations for 2017 are in accordance with Hydro's methodology.

The Rate Stabilization Plan ("RSP") ("the Plan") had an accumulated credit balance of approximately \$74.2 million at December 31, 2017, which comprises balances of \$52.4 million due to the utility customer, \$1.6 million due to industrial customers, \$12.6 million due to the utility customer related to the RSP surplus, and \$7.6 million in the hydraulic variation account. Based upon our review, we report that the RSP is operating in accordance with Board Orders and the charges and credits made to the Plan in 2017 are supported by Hydro's documentation and are accurately calculated.

We reviewed Hydro's deferred charges and we noted that the Energy Supply, Holyrood Conversion and Isolated Systems deferral accounts have not yet been approved by the Board, and the recovery of Phase II Hearing Costs have not yet been approved by the Board. For financial reporting purposes, the Company has recorded an allowance of 20% on the Energy Supply, Isolated Systems and Holyrood Conversion deferrals.

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We have reviewed the KPI results and the explanations provided by Hydro for the changes and variations experienced in 2017 and find them to be consistent with our observations and findings noted in conducting our annual financial review.

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The Company was over budget by 0.07% on its capital expenditures in 2016 compared to an under budget variance of 41.83% in 2016. During our review of Hydro's 2017 capital expenditures we noted an exception relating to the Company's reporting requirements as follows: it did not comply with guideline 1900.6 in that on one occasion, Hydro failed to file a report on the use of the Allowance for Unforeseen Events within 30 days of the completion of the work.

Introduction

This report to the Board of Commissioners of Public Utilities ("the Board") presents our observations, findings, and recommendations with respect to our 2017 Annual Financial Review of Newfoundland and Labrador Hydro.

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Scope and Limitations

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Our review was carried out in accordance with the following Terms of Reference:

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1. Examine Hydro's accounting system and code of accounts to ensure that it can provide information sufficient to meet the reporting requirements of the Board.

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2. Review the calculations of the return on rate base, return on equity, capital structure and interest coverage ratio.

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3. Conduct an examination of operations and administration expenses, fuels, power purchased, depreciation and interest. Our examination includes reporting on trends, analytical review of annual variances and other financial analysis based on information provided by Hydro. The examination of the foregoing will include, but is not limited to, the following:

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- amortization of deferred charges,
- b) salaries and benefits,
 - c) system equipment maintenance,
 - d) insurance,
 - e) transportation,
 - f) building rental and maintenance,
- g) professional services, 28
 - h) miscellaneous,
 - i) capitalized expenses,
 - j) intercompany charges,

 - k) membership fees,
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- m) power purchased,
- n) depreciation,
 - 0) interest,

fuels,

37 p) office supplies and expenses, and

1)

bad debts.

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4. Review Hydro's non-regulated activity and assess the appropriateness of adjustments in the calculation of regulated earnings. This will include a review of how costs are allocated between the regulated and non-regulated operations including a review of labour costing relating to its billing rates for Hydro and its related companies.

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5. Review Hydro's rates of depreciation and assess their compliance with the depreciation methodology approved in Order No. P.U. 40 (2012). Assess the reasonableness of depreciation expense.

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- 1 6. Conduct an examination of the changes to the Rate Stabilization Plan to assess compliance with Board directives.
- Conduct an examination of the changes to deferred charges and assess their appropriateness in
 relation to sales of power and energy.
 - 8. Review Minutes of Board of Directors and Management Committee meetings.
- 9 9. Review Hydro's annual report on Key Performance Indicators and any other information on initiatives and efforts targeting productivity or efficiency improvements in 2017.
- 12 10. Examine the Company's 2017 capital expenditures in comparison to budgets and prior years.

 13 Included in this review will be an analysis of amounts included in 'Allowance for Unforeseen Items'.

The nature and extent of the procedures which we performed in our review varied for each of the items in the Terms of Reference. In general, our procedures were comprised of:

- enquiry and analytical procedures with respect to financial information provided by Hydro;
- examining, on a test basis where appropriate, documentation supporting amounts included in Hydro's records; and,
- assessing Hydro's compliance with Board directives.

The procedures undertaken in the course of our financial review do not constitute an audit of Hydro's financial information and consequently, we do not express an opinion on the financial information as provided by Hydro.

The financial statements of the Company for the year ended December 31, 2017 have been audited by Deloitte LLP, Chartered Accountants, who have expressed their opinion on the fairness of the statements in their report dated March 8, 2018. In the course of completing our procedures we have, in certain circumstances, referred to the audited financial statements and the historical financial

Accounting System and Code of Accounts

Scope: Examine Hydro's accounting system and code of accounts to ensure that it can provide information sufficient to meet the reporting requirements of the Board.

Section 58 of the *Public Utilities Act* states that the Board may prescribe the form of all books, accounts, papers, and records to be kept by Hydro and that Hydro shall comply with all such directions of the Board.

The objective of our review of Hydro's accounting system and code of accounts was to ensure that it can provide information sufficient to meet the reporting requirements of the Board. We have observed that the Company has in place a well-structured, comprehensive system of accounts and organization / reporting structure. The system allows for adequate flexibility to allow the Company to meet its own, as well as the Board's, reporting requirements.

Our review indicated several changes made to the code of accounts in 2017 including the renumbering of existing accounts as well as the creation of seven additional accounts. According to Hydro, the renumbering within the Chart of Accounts during 2017 increased efficiency by grouping similar accounts together.

While numerous accounts were renumbered and added to the system for 2017, these changes are not significant and the Company believes it will enhance its ability to provide sufficient information to meet the reporting requirements of the Board.

Return on Rate Base and Equity, Interest Coverage and Capital Structure

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Scope: Review the calculation of the return on rate base, return on equity, interest coverage ratio, and capital structure.

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Average Rate Base

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- The Company's calculation of average rate base is included on Return 3 and the calculation of return on average rate base is included on Return 12 of the annual report to the Board. The return on average rate base for 2017 as filed is 5.73% (2016 6.66%).
- Our procedures with respect to verifying the reported average rate base and return on average rate base included:
 - agreeing all carry-forward and component data to supporting documentation;
 - checking clerical accuracy of the continuity of the rate base and the return on average rate base; and
 - reviewing the methodology used in determining average rate base and return on average rate base to ensure it is in accordance with Board Orders.

Details with respect to Hydro's calculation of average rate base and return on average rate base as filed on Return 3 and Return 12 for 2016 and 2017 are as follows:

(000)'s		2017		2016
				(Note 3)
Plant investment	\$	2,342,713	S	1,964,596
Less: Accumulated depreciation		(308,470)		(233,720)
CIAC's		(32,477)		(32,173)
Asset retirement obligations		789		465
		2,002,555		1,699,168
Balance previous year		1,699,168	_	1,627,998
Average		1,850,862		1,663,583
Cash working capital allowance		6,405		5,304
Fuel inventory		43,617		35,473
Supplies inventory		34,719		32,146
Average deferred charges		65,287		67,756
Average net assets excluded from rate base		(21,141)		(16,676)
Average rate base	\$	1,979,749	\$	1,787,586
Regulated net income	\$	35,919	\$	19,214
Cost of service exclusions (Note 1)		4,315		4,503
Hydro net interest expense (Note 2)		73,270		95,294
Return on Rate Base	\$	113,504	\$	119,011
Regulated rate of return on rate base		5.73%		6.66%
Note 1:		2017		2016
Breakdown of cost of service exclusions is as follows:		2017		2010
Depreciation on assets not in service	S	1,941	S	1,919
Debt guarantee fee	0	2,374	-	2,584
	S	4,315	\$	4,503
N a	_	2017	_	2016
Note 2:		2017		2016
Net Interest prior to disallowed portion of debt	\$	75,644	S	97,878
Debt guarantee fee disallowed		(2,374)		(2,584)
Net interest above		73,270		95,294
Amortization of FX losses		(2,157)		(2,157)
Debt guarantee fee		2,374		2,584
Interest per Revenue requirement	\$	73,487	\$	95,721

Note 3: The 2016 average rate base and regulated rate of return on rate base presented above excludes the GRA and supply deferral adjustments relating to regulatory deferrals to reflect Order Nos. P.U. 13 (2016), P.U. 49 (2016) and P.U. 22 (2017).

The increase in plant investment from \$1,964,596 in 2016 to \$2,342,713 in 2017 is primarily due to capital asset additions of \$386.8 million in 2017. Capital expenditures have been examined in more detail in the "Capital Expenditures" section of this report.

Average deferred charges decreased from \$67,756,000 in 2016 to \$65,287,000 in 2017. Average deferred charges are examined in more detail in the "Deferred Charges" section of this report.

Average net assets excluded from rate base increased from \$16,676,000 in 2016 to \$21,141,000 in 2017. Average net assets included or excluded from rate base have been examined in more detail in the "Capital Expenditures" section of this report.

The following table compares the actual 2017 average rate base and return on average rate base to the average rate base and return on average rate base forecast in the 2017 GRA:

(000)'s		017 Actual	20	7 Forecast	'17	A - '17F
Plant investment	S	2,342,713	S	2,350,735	\$	(8,022)
Less: Accumulated depreciation		(308,470)		(308,582)		112
CIAC's		(32,477)		(33,466)		989
Asset retirement obligations		789		79		710
		2,002,555		2,008,766		(6,211)
Balance previous year	-	1,699,168		1,699,168		-
Average		1,850,862		1,853,966		(3,105)
Cash working capital allowance		6,405		7,582		(1,177)
Fuel inventory		43,617		67,287		(23,670)
Supplies inventory		34,719		33,135		1,584
Average deferred charges		65,287		129,780		(64,493)
Average net assets excluded from rate ba	se	(21,141)		(16,246)		(4,895)
Average rate base	\$	1,979,749	\$	2,075,504	\$	(95,756)
Regulated net income	\$	35,919	\$	29,382	\$	6,537
Cost of service exclusions		4,315		3,689		626
Hydro net interest expense	_	73,270	_	71,107		2,163
Return on Rate Base	\$	113,504	S	104,178	S	9,326
Regulated rate of return on rate base		5.73%		5.02%		0.71%

According to Hydro, the decrease of \$23,670,000 in average fuel inventory from forecast 2017 to actual 2017 is primarily due to a reduction of 320,200 barrels in average inventory of Bunker C fuel at an average inventory cost of \$70.42 per barrel.

According to Hydro, the decrease of \$64,493,000 in average deferred charges from forecast 2017 to actual 2017 primarily relates to the following items:

• In the 2017 GRA, it was assumed that Hydro's application to recover the Energy Supply Deferrals would be approved which resulted in a balance in 2016 of \$42.2 million. It was also assumed that Hydro's application to recover the 2016 portion of the balance in the RSP would be approved and that there would be \$12.8 million deferred relating to 2017 activity. In the 2016 Annual Return, the balance of the Energy Supply Deferral was recorded in the 2016

- Costs Deferral (net of allowance). In the 2017 Annual Return, the balance was higher than the 2017 GRA forecast because Hydro has not received approval to recover the prior period balances and there was an increase in Energy Supply variances. This is partially offset by an allowance for financial reporting purposes.
 - In Order No. P.U. 39 (2017), the Board indicated that the GRA may be the most convenient forum to address issues related to the recovery of the Energy Supply Deferrals. As a result, Annual Returns for years 2014 to 2017 will be refiled when issues related to recovery are addressed in a future Board Order. In the 2017 GRA, it was assumed that the Cost Deferrals and Energy Supply Deferrals would be fully recovered.
 - In the 2017 GRA, Hydro retroactively adjusted the Cost Deferral balances to reflect the year to which they relate. In the 2016 Annual Return, the Cost Deferrals were recorded as incurred. In Order No. P.U. 39 (2017) the Board indicated that the GRA may be the most convenient forum to address issues related to recovery of the Energy Supply Deferrals. As a result, Annual Returns for years 2014 to 2017 will be refiled when issues related to recovery are addressed in a future Board Order. In the 2017 GRA, it was assumed that the Cost Deferrals and Energy Supply Deferrals would be fully recovered.

As discussed further in the "Capital Expenditures" section of this report, \$5,645,800 related to the allowance for unforeseen items is pending approval of the Board, and as such, has not been approved for rate base inclusion.

As a result of completing these procedures, we noted that capital expenditures of approximately \$5,645,800 relating to unforeseen events have been included in rate base but have not yet been approved by the Board. We can advise that no other discrepancies were noted and therefore conclude that with the exception of this item, the calculation of average rate base as presented above is in accordance with established practice and Board Orders P.U. 49 (2016) and P.U. 22 (2017).

Return on Rate base

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The regulated net income component of the return on rate base excludes all non-regulated earnings and expenses of Hydro. In Order No. P.U. 22 (2017) the Board approved an allowed Rate of Return on Rate Base of 6.61% with a range of return of 40 basis points (± 20 basis points). The 2017 return presented above, 5.73%, is below the lower end of the approved range by 68 basis points.

As discussed further in the "Capital Expenditures" section of this report, \$5,645,800 related to the allowance for unforeseen items is pending approval of the Board, and as such, has not been approved for rate base inclusion.

As a result of completing these procedures, we noted that capital expenditures of approximately \$5,645,800 relating to unforeseen events have been included in rate base but have not yet been approved by the Board. We can advise that no other discrepancies were noted and therefore conclude that with the exception of this item, the calculation of return on rate base is in accordance with established practice and Board Orders P.U. 49 (2016) and P.U. 22 (2017).

Return on Equity

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The Company's calculation of regulated average equity and rate of return on regulated average equity for the year ended December 31, 2017 is included on Return 13 of the annual report to the Board.

Similar to the approach used to verify the rate base and return on average rate base, our procedures in this area focused on verification of the data incorporated in the calculations and on the methodology used by the Company. Specifically, the procedures which we performed included the following:

 agreed all carry-forward data to supporting documentation, including audited financial statements and internal accounting records where applicable;

- agreed component data (dividends, regulated earnings, etc.) to supporting documentation;
- checked the clerical accuracy of the continuity of regulated common equity; and
- recalculated the rate of return on common equity for 2017 and ensured it was in accordance with established regulatory practice.

Details with respect to Hydro's calculation of return on regulated average equity as provided by Hydro in a revised Return 13 are as follows:

(000)'s		2017		2016
Shareholder's equity				
2017	S	399,510		
2016		359,277	S	359,277
2015				335,560
Average equity before GRA and Supply Deferral Adjustments	17	379,394		347,419
GRA and Supply Deferral Adjustments (Note 1)		14,940		12,538
Average equity after GRA and Supply Deferral Adjustments	_	394,334	_	359,957
Regulated earnings		35,919		19,214
Cost of service exclusions	_	4,315		4,503
Regulated earnings before GRA and Supply Deferral Adjustments		40,234		23,717
GRA and Supply Deferral Adjustments (Note 1)	_	(3,882)		9,017
Regulated earnings after GRA and Supply Deferral Adjustments	\$	36,352	S	32,734
Return on equity before GRA and Supply Deferral Adjustments		10.60%		6.83%
Return on equity after GRA and Supply Deferral Adjustments		9.22%		9.09%

Note 1: In Order No. P.U. 39 (2017), the Board indicated that the GRA may be the most convenient forum to address issues related to recovery of the Energy Supply Deferrals. Earnings for 2017 included amounts related to the 2014, 2015 and 2016 Cost and Supply Deferrals. Annual Returns for years 2015 - 2017 will be refiled when issues related to recovery are addressed in a future Board Order.

1 The following table compares the actual 2017 return on equity to the return on equity forecast in the 2 2017 GRA:

(000)'s	2017 Actual	2017 Forecast	'17A - '17F
Shareholder's equity			
2017	\$ 399,510	\$ 409,394	\$ (9,884)
2016 (Note 1)	359,277	376,323	(17,046)
Average equity before GRA and Supply Deferral Adjustments	379,394	392,859	(13,465)
GRA and Supply Deferral Adjustments	14,940	,	14,940
Average equity after GRA and Supply Deferral Adjustments	394,334	392,859	1,475
Regulated earnings	35,919	29,382	6,537
Cost of service exclusions	4,315	3,689	626
Regulated earnings before GRA and Supply Deferral Adjustments	40,234	33,071	7,163
GRA and Supply Deferral Adjustments	(3,882)	120	(3,882)
Regulated earnings after GRA and Supply Deferral Adjustments	\$ 36,352	\$ 33,071	\$ 3,281
Return on equity before GRA and Supply Deferral Adjustments	10.60%	8.42%	2.19%
Return on equity after GRA and Supply Deferral Adjustments	9.22%	8.42%	0.80%

2016 shareholder's equity presented above under '2017 Forecast' includes \$17,046,000 relating to compliance Note 1: adjustments of the 2017 GRA. The 2017 GRA was approved in Order No. P.U. 22 (2017).

³ The increase in actual return on equity over 2017 forecast is primarily due to an increase in regulated 5 earnings, which is discussed in the 'Revenue Requirement' section of our report.

- 1 The "regulated" shareholder's equity of Hydro excludes the portion of equity attributable to non-
- 2 regulated operations. Details with respect to Hydro's calculation of regulated shareholder's equity as
- 3 filed on Return 13 and Return 14 for 2016 and 2017 are as follows:

(000's)	2017	2016
Equity per non-consolidated financial statements	\$ 948,724	\$ 899,755
Retained earnings cost of service exclusions	16,778	12,463
Less: Contibuted capital		
- Lower Churchill Development	(46,090)	(44,411)
Share capital issued to finance	(22,504)	(22,504)
investment in CF(L)Co.		
Accumulated other comprehensive income	(11,953)	(26,076)
Net retained earnings attributable to IOCC	(17,840)	(18,248)
Non-regulated expenses	30,700	30,673
Net retained earnings attributable to CF(L)Co.		
(inome reorded minus dividends flowed through to government)	(506,352)	(480,484)
Net retained earnings attributable to the		
sale of recall power		
(income recorded minus allocation of dividends)	8,047	8,109
Regulated Equity	\$ 399,510	\$ 359,277

⁵ As a result of completing our procedures, we did not note any discrepancies in the calculation of

⁶ regulated average equity and rate of return on regulated average equity.

Interest Coverage

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In 2013, Hydro changed the calculation of its 2013 interest coverage to the Standard & Poor's ("S&P") EBITDA interest coverage methodology. The S&P methodology calculates interest coverage as earnings before interest, taxes, depreciation and amortization ("EBITDA") divided by interest. The EBITDA calculation is considered a proxy for cash earnings by S&P.

S&P's definition of interest includes the gross amount of interest, including capitalized interest but excluding interest income. It also includes interest on employee future benefits as well as accretion.

Interest coverage for 2017 under the S&P methodology has been calculated at 2.1 times (2016 – 2.1 times).

Cost of debt was calculated on Return 15 at 5.20% in 2017 compared to 6.30% in 2016. This decrease is primarily a result of additional borrowings in 2016 and 2017 with lower interest rates.

 On October 12, 2016, Nalcor borrowed \$225.0 million from the Province by way of a promissory note and these funds were then loaned to Hydro. On September 29, 2017, Hydro renewed this intercompany loan. The loan will mature on March 30, 2018 and has an interest rate of 1.845%. In addition, Hydro utilized its government guaranteed promissory note program to fulfill its short-term funding requirements.

On January 20, 2017, Hydro issued new long-term debt through the re-opening and sale of \$300.0 million Series AF debentures to its underwriting syndicate. The debentures mature on December 1, 2045 with a coupon rate of 3.60% paid semi-annually.

Hydro also issued new long-term debt late in 2017 which contributed to the decrease in the cost of debt. On December 20, 2017, Hydro issued new long-term debt, Series 1A, with face value of \$300.0 million. The Province of Newfoundland and Labrador issued debt specifically on Hydro's behalf and lent the proceeds to Hydro. The debt matures on October 17, 2048, with a coupon rate of 3.70% paid semi-annually.

Capital Structure

Details with respect to the capital structure as filed on Return 14 for 2016 and 2017 are as follows:

(000)'s	2017	%	2016	%
Debt	\$ 1,678,000	77.6%	\$ 1,216,000	73.4%
Employee benefits	69,000	3.2%	66,000	4.0%
Asset retirement obligation	15,000	0.7%	15,000	0.9%
Equity	400,000	18.5%	359,000	21.7%
state ass	\$ 2,162,000		\$ 1,656,000	

Prior to 2009, Hydro's debt to equity ratio had been trending towards the 80:20 target ratio with 2008 showing a ratio of 81.4:18.6. In 2009, Nalcor provided a \$100 million equity injection of contributed capital resulting in a significant reduction in leverage to a ratio of 72.0:28.0. Currently, the Company's target corporate capital structure comprised of 75% debt and 25% common equity for regulated operations. In order to maintain this target ratio the Company implemented the following dividend policy:

"Corporation annually on or before March 31 of each year, pay a dividend on its common shares if the percentage of debt to debt plus equity in the capital structure of the corporation on a regulated basis at the end of the immediately preceding fiscal year was less than 75% and that the amount of the dividend in that case will be equal to the amount that would be necessary to bring the percentage of debt to debt plus equity up to 75% at December 31st of the immediately preceding year, as if the dividend in question had been on that date."

The 2017 ratio was approximately 77.6% (2016 – 73.4%) debt (excluding employee benefits and asset retirement obligation) and 18.5% (2016 – 21.7%) equity reported on Return 14. According to Hydro, the corporate regulated capital structure used in the calculation of the regulated dividend is based on an S&P rating agency methodology which differs from the calculation of the capital structure as reported in Return 14. The S&P calculation of debt within the capital structure includes accrued interest, asset retirement obligations and post-retirement benefit obligations.

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Revenue Requirement

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Scope:

Conduct an examination of depreciation, fuel, power purchased, operations and administration expenses, and interest based on information provided by Hydro.

The following table provides a breakdown of the revenue requirement for the years 2014 to 2017, including variances between 2017 and 2016:

	Actuals	Actuals	Actuals	Actuals	Variances
(000)'s	2017	2016	2015	2014	2017-2016
Depreciation	77,356	67,436	63,222	55,463	9,920
Fuel	184,772	210,950	220,359	185,510	(26,178)
Power purchased	61,717	60,117	60,667	63,741	1,600
Other costs					
Salaries and fringe benefits	115,093	107,674	114,153	106,067	7,419
System equip. maint.	25,792	25,048	31,928	28,620	744
Insurance	3,175	2,530	2,508	2,579	645
Transportation	3,251	2,943	3,317	3,785	308
Office supplies and expenses	2,118	2,249	2,762	2,392	(131)
Bldg. rentals and maint.	1,164	1,109	1,497	1,228	55
Professional services	6,142	6,662	14,407	12,629	(520)
Travel	2,412	1,984	3,250	3,208	428
Equipment rentals	3,817	4,197	4,218	2,017	(380)
Miscellaneous ¹	5,373	5,059	5,901	6,680	314
Other (income) and expense	9,036	8,286	9,762	3,806	750
Cost deferrals	(5,712)	(22,832)	(20,500)	(45,900)	17,120
GRA and supply deferral adjustments	3,882	(9,017)	(25,282)	17,418	12,899
Sub-total	175,543	135,892	147,921	144,529	39,651
Allocations					-
Hydro capitalized	(35,753)	(32,213)	(25,114)	(24,090)	(3,540)
Cost Recoveries	(2,530)	(3,369)	(7,906)	(10,899)	839
Sub-total	(38,283)	(35,582)	(33,020)	(34,989)	(2,701)
Total	137,260	100,310	114,901	109,540	36,950
Accretion of ARO	189	645	699	852	(456)
Interest	73,487	95,721	94,654	87,953	(22,234)
Regulated earnings ²	32,037	28,231	(656)	243	3,806
Revenue requirement	\$ 566,818	\$ 563,410	\$ 553,846	\$ 503,302	\$ 3,408

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2016 miscellaneous expense has been restated from \$5,098,000 in the 2016 Annual Review, to include Note 1: \$39,000 relating to supplier discounts.

Note 2: Regulated earnings presented above excludes cost of service exclusions.

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As noted in the above table, the net impact on regulated earnings for 2017 was an increase over 2016 of \$3.8 million. This increase was primarily attributable to a decrease in fuel costs of \$26.2 million, a decrease in interest expense of \$22.2 million and an increase in capitalized costs of \$3.5 million. The impact of this decrease in expenses was partially offset by a \$12.9 million increase in the GRA and

supply deferral adjustments, a \$17.1 million increase in cost deferrals, an increase in depreciation expense of \$9.9 million, and an increase in salaries of \$7.4 million.

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The following table compares the actual 2017 revenue requirement components to the 2017 forecast in the 2017 GRA:

	Actuals	Forecast	Variances
(000)'s	2017	2017	'17A - '17F
Depreciation	77,356	76,028	1,328
Fuel	184,772	179,623	5,149
Power purchased	61,717	64,275	(2,558)
Other costs			
Salaries and fringe benefits	115,093	109,363	5,730
System equip. maint.	25,792	25,694	98
Insurance	3,175	3,038	137
Transportation	3,251	3,127	124
Office supplies and expenses	2,118	2,307	(189)
Bldg. rentals and maint.	1,164	1,077	87
Professional services	6,142	8,846	(2,704)
Travel	2,412	2,442	(30)
Equipment rentals	3,817	3,591	226
Miscellaneous	5,373	5,761	(388)
Other (income) and expense	7,206	6,517	689
Sub-total	175,543	171,763	3,780
Allocations			
Hydro capitalized	(35,753)	(29,956)	(5,797)
Cost Recoveries	(2,530)	(949)	(1,581)
Sub-total	(38,283)	(30,905)	(7,378)
Total	137,260	140,858	(3,598)
Accretion of ARO	189	189	
Interest	73,487	71,324	2,163
Regulated earnings	32,037	29,382	2,655
Revenue requirement	\$ 566,818	\$ 561,679	\$ 5,139

Note 1: Other (income) and expense includes: amortization of FX losses, FX gains/losses, gain/loss on AFS Settlement, cost deferrals, loss on disposal, and GRA and Supply Deferral adjustments.

<sup>6
7</sup> According to Hydro, the variance between actual fuel costs and the amount forecasted in the 2017

⁸ GRA is primarily relates to the load changes on the Island Interconnected System, and variances in the

⁹ Supply Cost Deferral Accounts.

- Actual 2017 power purchased decreased \$2.6 million from the amount forecast in the 2017 GRA.
- 2 According to Hydro, this is primarily as a result of lower than forecast production at Nalcor Energy
- Exploits Grand Falls, due to reduced river flows and reservoir conditions, as well as planned and forced outages for Grand Falls Unit 4.

Actual 2017 salaries expense increased \$5.7 million from the amount forecast in the 2017 GRA. According to Hydro, the primary drivers of this increase include the following items:

- A higher usage of gross overtime than forecasted, primarily driven by an increase in hours of regular preventative maintenance and unplanned corrective maintenance required due to aging assets, the onboarding of new, inexperienced personnel to replace the Company's aging workforce, and minimum staff complements for assets such as Holyrood.
- An increase in allowances from forecast due to higher than anticipated exception hours worked by personnel, for which hours are subject to premium pay.
- An increase in other salary costs from forecast due to a number of unbudgeted expenses, such
 as increased severance/salary continuance, vacation payout, retention payments, and other
 lump sum payments to personnel.

Actual 2017 professional services decreased \$2.7 million from the amount forecast in the 2017 GRA. According to Hydro, this decrease primarily relates to the reversal of the Amended 2013 GRA accruals. The intervenor cost accruals were estimated because Hydro does not receive the supporting invoices until the finalization of the hearing. The costs submitted for reimbursement by the intervenors were lower than the amount Hydro originally accrued, partly as a result of Board Order P.U. 32 (2017) in which \$1 million of intervenor costs were denied by the Board for reimbursement. Of the remaining variance, a \$0.7 million decrease is related to the Phase II Hearing costs, as the process was expected to be further along, and \$0.3 million is related to rate design and cost of service consulting work being delayed as a result of the 2017 GRA Hearing.

Actual 2017 other (income) expenses increased by \$0.7 million from the amount forecast in the 2017 GRA. According to Hydro, this increase is primarily as a result of the following items:

- An increase of \$3.3 million is associated with a loss on disposal as a result of a \$3.4 million write off related to the construction of the Labrador West Transmission Line. This project was approved by OC2014-033 on February 2, 2014, however, was suspended later that year. In 2017, Hydro reached an agreement with the Kami Mines Limited Partnership for reimbursement of \$9.5 million of the total \$12.9 million, resulting in the write off of \$3.4 million.
- A decrease of \$1.9 million is related to the 20% allowance on the Energy Supply, Isolated Systems and Holyrood Conversion deferrals.
- A decrease of \$0.5 million is related to a gain on the settlement of sinking funds and a decrease
 of \$0.4 million is related to foreign exchange gains. Hydro does not forecast gains or losses on
 the retirement of sinking funds or foreign exchange due to the level of uncertainty.

Actual 2017 Hydro capitalized costs increased \$5.8 million over the amount forecast in the 2017 GRA. According to Hydro, the primary driver of this increase is capital overtime and capital labor, which increased \$3.4 million and \$2.4 million, respectively. These increases were as a result of unforeseen and supplemental capital projects.

Actual 2017 interest increased by \$2.2 million when compared to the amount forecast in the 2017 GRA, which according to Hydro, is as a result of the following items:

 \$1.1 million increase in interest on rate stabilization plan. The forecast included a proposal to recover \$42.2 million owing in the Supply Cost Deferral Accounts from the RSP balance in

- September 2017, which was not accepted resulting in an increase of \$0.7 million, and the remaining variance is due to the normal operation of the plan.
 - \$3.2 million increase in interest capitalized during construction. This variance is primarily due to the TL-267 forecast amount of \$9.5 million in comparison to year to date actuals of \$7.6 million, comprising \$1.9 million of the total variance. The remainder of the variance is due to the forecast using a higher Interest During Construction (IDC) rate than actual (6.6% forecast vs. 5.26% actual).

This increase was partially offset by the long term debt forecast including higher long-term debt issuances of \$500 million in November of 2017 (\$300 million at 4.18% and \$200 million at 3.4%).

Actuals consist of one \$300 million issuance mid December of 2017 (\$300 million at 3.70%) resulting in a \$3.0 million decrease in interest on long term debt.

Actual 2017 cost recoveries are compared to amounts forecast in the 2017 GRA, within this section of the report, under "Cost Recovery Charges".

Costs per kWh Analysis

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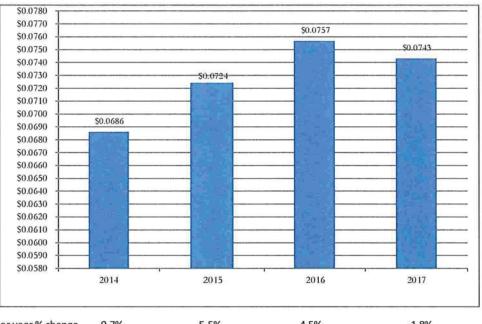
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In the table and graph below we have provided an analysis of the breakdown of the cost of energy on the basis of the number of kWhs sold for the years 2014 to 2017:

Year	kWh sold and used		reciation		Fuel		rchased Power	Other Costs	 terest &		1	otal Cost f Energy	С	ost per kWh
2014	7,333,000	\$	55,463	Ş	185,510	\$	63,741	\$ 109,540	\$ 88,805	\$ 243	\$	503,302	\$	0.0686
2015	7,649,000	S	63,222	\$	220,359	\$	60,667	\$ 114,901	\$ 95,353	\$ (656)	\$	553,846	\$	0.0724
2016	7,444,000	S	67,436	S	210,950	s	60,117	\$ 100,310	\$ 96,366	\$ 28,231	\$	563,410	\$	0.0757
2017	7,626,000	S	77,356	\$	184,772	\$	61,717	\$ 137,260	\$ 73,676	\$ 32,037	S	566,818	\$	0.0743

Cost of Energy per kWh



Year over year % change 0.7% 5.5% 4.5% -1.8%

As highlighted in the graph above, the cost per kWh decreased in 2017. In 2017 the cost of energy sold on the basis of the number of kWhs sold was \$0.0743 per kWh which represented a 1.8% decrease over 2016.

The following table and charts provide a further breakdown of the expense per kWh by expense

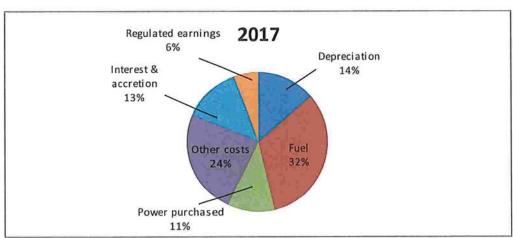
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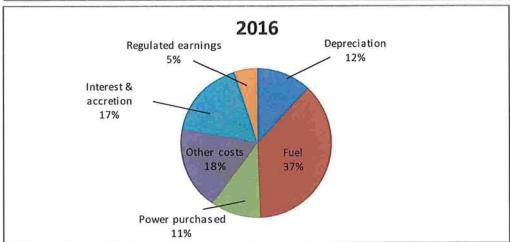
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category for the years 2016 and 2017:

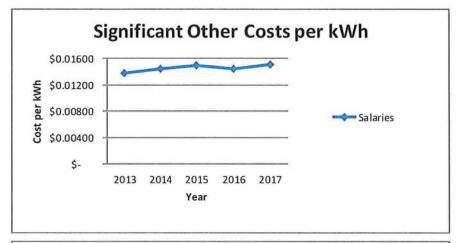
		2017		2016							
kWh sold and used		7,626,000		7,444,000							
	Cost	Cost per kWh	% of Total	Cost	Cost per kWh	% of Total					
Depreciation	\$ 77,356	0.0101	13.65%	\$ 67,436	0.0091	11.97%					
Fuel	184,772	0.0242	32.60%	210,950	0.0283	37.44%					
Power purchased	61,717	0.0081	10.89%	60,117	0.0081	10.67%					
Other costs	137,260	0.0180	24.22%	100,310	0.0135	17.80%					
Interest & accretion	73,676	0.0097	13.00%	96,366	0.0129	17.10%					
Regulated earnings	32,037	0.0042	5.65%	28,231	0.0038	5.01%					
Total	\$ 566,818	0.0743	100.00%	\$ 563,410	0.0757	100.00%					

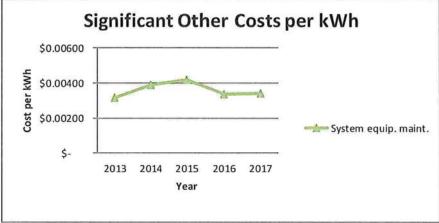




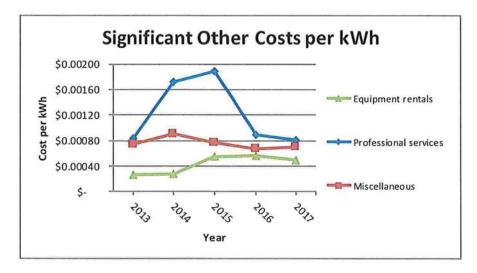
Explanations for the significant fluctuations within each of these cost categories are discussed further in this report.

- An analysis of the most significant accounts within "other costs" for the years 2013 to 2017 has been
- 2 provided below in the following three graphs:









In the first graph, cost of salaries and fringe benefits per kWh have increased 4.3% in 2017. The second graph shows the cost per kWh for system equipment maintenance has increased by approximately 0.5%. The third graph shows other (income) and expenses per kWh has increased by 149.1%. The fourth graph shows professional services costs per kWh has decreased by 10.0%, miscellaneous expense per KWh increased by 3.7% and equipment rentals per KWh decreased by 11.2%.

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As previously mentioned, we have reviewed the various expense categories in more detail on an individual basis and our observations and comments are noted further in this report for your consideration.

Fuels

Fuel expense in 2017 totaled \$184.8 million compared to \$211.0 million in 2016. The decrease in fuel expense from 2016 levels was approximately \$26.2 million, or 12.4%. The breakdown of costs within the fuel category is noted below for the years 2014 to 2017:

(000)'s	2017	2016	2015	2014	Var 17-16
No.6 Fuel	\$190,499	\$123,601	\$162,872	\$244,341	\$66,898
Fuel Additives	10	(13)	(1)	28	23
Fuel Costs Indirect	168	188	141	142	(20)
Environmental Handling Fee	31	32	53	24	(1)
Ignition Fuel	300	215	281	516	85
Gas Turbine Fuel	2,454	5,876	4,034	6,910	(3,422)
Diesel Fuel Rural	14,310	14,267	16,406	19,358	43
Rate Stabilization Plan (RSP)	(18,900)	41,961	25,166	(76,159)	(60,861)
Fuel Supply Deferral	=	1,500	-	(9,650)	(1,500)
Holyrood Conversion	(3,331)		-	180	(3,331)
Energy Supply Deferral	(18,836)	14	-	-	(18,836)
Isolated Systems Deferral	882		5	-	882
Holyrood CT	17,185	23,323	11,407	ee.	(6,138)
	\$184,772	\$210,950	\$220,359	\$185,510	(\$26,178)

No. 6 Fuel

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In 2017, the total cost of No. 6 Fuel, which is the largest component of fuel expense, increased by \$66.9 million from 2016. According to Hydro, this increase is primarily due to the rising average cost per barrel which increased by \$22.20 over 2016, as well as an increase of 112,815 barrels consumed.

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Gas Turbine Fuel

The Gas Turbine expense decreased in 2017 by \$3.4 million from 2016. According to Hydro, this is due to decreases in production at the Hardwoods and Stephenville Gas Turbines of 9.2 GWh and 4.1 GWh, respectively. This decrease is partially offset by an increase cost per liter for Gas Turbine Fuel in 2017.

Holyrood Conversion, Energy Supply, and Isolated Systems Deferral

In 2017, \$31.0 million relating to energy supply costs deferred for 2015 and 2016 was reclassified from the 2016 Cost Deferral to the Holyrood Conversion, Energy Supply, and Isolated Systems deferrals. The net increase to profit in 2017 was \$21.3 million. These deferral accounts are investigated further in the "Deferred Charges" section of this report.

Holyrood Combustion Turbine

In 2017, Holyrood Combustion Turbine costs decreased \$6.1 million over 2016. According to Hydro, this decrease in costs is primarily due to a decreased production of 48.1 GWh in 2017 compared to 2016; this was partially offset by an increased cost per liter of fuel.

Rate Stabilization Plan (RSP) (the Plan)

Including RSP adjustments, the cost of No. 6 Fuel for 2017 was \$171.6 million compared to \$165.6 million in 2016.

The variation in the RSP consists of four main components: fuel variation, hydraulic variation, load variation, and Labrador interconnected.

(000)'s	2017	2016	Variance 17-16
Hydraulic Variation	(\$11,331)	(\$7,100)	(\$4,231)
Load Variation	2,874	24,535	(21,661)
Fuel	(10,589)	23,941	(34,530)
Labrador Interconnected	145	585	(440)
	(\$18,901)	\$41,961	(\$60,862)

The fuel variation is calculated using the actual cost per barrel of No. 6 fuel relative to the cost of service (COS) price applied to the number of barrels of fuel consumed. The calculation of this fuel variation is provided in the table below:

Fuel Variation		2017	2	016	V	ariance
Actual barrels adjusted for non-firm sales						
(000)'s		2,777		2,664		113
Average Actual Fuel		68.60		46.40		
Average COS Fuel		64.41		55.47		
Annual fuel price variance	\$	(4.19)	\$	9.07	\$	(13.26)
Fuel Variation (000)'s 1	<u>s</u>	(10,589)	\$	23,941	\$	(34,530)
	Pr	(000)'s oduction	Avera	ge Price	ν	(000)'s
Fuel Price Variance		2,777	121010	(13.26)		(36,823)
Volume Variance		113		9.07		1,025
Annualized calculated variance 2						(35,798)

¹ This number has been calculated on a monthly basis.

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The table above shows that the actual average fuel price for No. 6 fuel in 2017 was \$4.19 per barrel more than the average COS fuel price. The actual barrels consumed during 2017 increased by approximately 113,000 barrels in comparison to the actual barrels consumed in 2016. This increase in fuel prices and number of barrels consumed resulted in a negative fuel variation of approximately \$10.6 million to the Plan in 2017 compared to a \$23.9 million positive variation in 2016. The change in the fuel price variation offset by the change in fuel consumption led to a decrease in the RSP fuel component of \$35.8 million (calculated on a monthly basis) for 2017 compared to 2016. As shown above, the increase in actual fuel costs, relative to the COS, led to a negative fuel price variance of approximately \$36.8 million compared to 2016. This negative fuel price variance was partially offset by a positive volume variance of approximately \$1.0 million, for a combined variance of \$35.8 million (there is a slight difference when the calculation is done on an annualized basis in comparison to a monthly basis).

² Calculation is done on an annualized basis for comparison purposes and will lead to slight differences from a monthly basis.

1 The hydraulic production in 2017 contributed negatively to the RSP in the amount of \$11.3 million, this 2 negative contribution is \$4.2 million greater than the prior year negative contribution of \$7.1 million: 3

Hydraulic Variation				2017		2016		Variance
Average COS Fuel (\$)			\$	64.41	\$	55.47	\$	8.94
Actual Hydraulic Production (000)'s				4,507,335		4,382,031		
COS Hydraulic Production (000)'s				4,603,568		4,472,070		
Annual hydraulic production variance (000's)				(96,233)		(90,039)		(6,194)
Hydraulic variation (000)'s	1	2	\$	(11,331)	\$	(7,100)	\$	(4,231)
				(000)'s				(000)'s
			I	Production	A	verage Price	- :	Variance
Fuel Price Increase				(96,233)	\$	8.94	\$	(1,366)
Hydraulic Production Variance Decrease				(6,194)	\$	64.41	\$	(633)
Annualized calculated variance (000)'s			3				\$	(1,999) 4

Notes:

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- 1 Holyrood conversion factor in COS is 618 kWh/bbl. (630 kWh/bbl in 2016)
- 2 This number has been calculated on a monthly basis
- 3 Calculation is done on an annualized basis for comparison purposes and will lead to slight differences from a monthly basis.
- 4 Difference due to COS hydraulic production and Holyrood conversion factor updated for 2015 test year.

A decrease in hydraulic production of 96 GWh in 2017 under the COS has led to total losses to the plan of \$11.3 million.

Load Variation

10 The load variation for 2017 contributed positively to the Plan in the amount of \$2.8 million. The load 11 variation is primarily the result of the load requirements for industrial customers being 35.6 GWh 12

below the COS load requirement and the utility customer load requirements being 41.1 GWh below the

13 COS load requirement.

Power purchased

The breakdown of power purchased by account is as follows:

(000)'s	2017	2016	2015	2014	Var 17-16
Energy Costs - NUGS	\$53,274	\$52,514	\$53,205	\$50,695	\$760
Demand & energy - CF(L)Co	1,383	1,528	1,676	1,995	(145)
L'Anse au Loup	2,624	2,367	2,679	3,102	257
Island wheeling	710	702	693	695	8
Secondary energy	481	231	174	-	250
Capacity Expansion	-	-	19	812	-
Ramea Wind	144	129	156	191	15
Ramea Hydrogen	(2)	8	9	26	(10)
Interruptible: Curtailable	3,103	2,638	2,056	6,225	465
	\$61,717	\$60,117	\$60,667	\$63,741	\$1,600

Energy purchases from Non-Utility Generators (NUGs) represent the most significant component of purchased power. This category increased by \$760,000, in 2017 compared to 2016. According to Hydro, this increase is primarily due to increased production of 26.1 GWh at Nalcor's Exploits and Star Lake facilities, partially offset by reduced production of 0.9 GWh at the Rattle Brook facility.

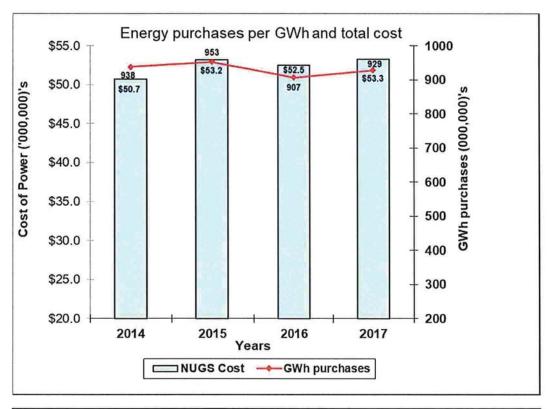
According to Hydro, the \$145,000 decrease in purchases from Churchill Falls Corporation Limited (CF(L)Co) is associated with a change in the rate structure for the CF(L)Co. contract.

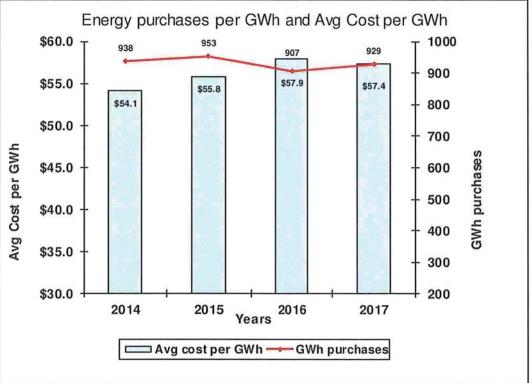
L'Anse au Loup power purchases increased by \$257,000 over 2016, which according to Hydro, is primarily related to higher prices for secondary energy from Hydro Quebec. The increase in prices for secondary energy is related to the increase in No. 2 fuel prices, which more than offset the reduction in energy consumption in L'Anse au Loup in 2017 over 2016.

Secondary energy purchases increased by \$250,000, or 108.2%, in 2017 compared to 2016, which according to Hydro, is primarily due to an increase in production of 6.5 GWh under the Corner Brook Pulp and Paper Secondary Energy contract.

The Interruptible: Curtailable account increased by \$465,000 over 2016, which according to Hydro, is primarily due to an increase in costs associated with the new Corner Brook Pulp and Paper Capacity Assistance Agreement. The increase can also be partly attributed to a full year of charges for the Praxair and Vale curtailable agreements in 2017, compared to one month of charges in 2016.

The following graphs depict the changes in energy purchases in terms of GWh and total costs followed by the changes in energy purchases in terms of GWh and cost per GWh over the period 2014 to 2017:





As shown in these charts, in 2017 the average cost per GWh purchased from NUGS was \$57,400 per GWh which is a 0.86% decrease from the 2016 average cost per GWh of \$57,900.

The other components of this expense category are less significant and therefore no further analysis was conducted.

Salaries and fringe benefits

Analysis of Gross Payroll Costs

Gross payroll costs for 2017 were \$115,093,000, an increase of \$7,419,000, or 6.9%, in comparison to 2016. The increase in 2017 over 2016 was primarily due to various fluctuations in the salaries, other salary costs and overtime.

These fluctuations are outlined in the table below which summarizes salaries and fringe benefits costs incurred from 2014 to 2017:

(000)'s	2017	2016	2015	2014	Var 17-16
Salaries	\$ 66,396	\$ 61,639	\$ 61,076	\$ 56,851	\$ 4,757
Temporary salaries	7,166	7,287	8,343	7,109	(121)
	73,562	68,926	69,419	63,960	4,636
Other salary costs	2,305	1,004	1,722	1,878	1,301
Intercompany salaries	266	(105)	2,249	3,188	371
	76,133	69,825	73,390	69,026	6,308
Allowances	2,480	2,294	2,266	1,997	186
Directors fees	11	16	30	43	(5)
Overtime	15,806	14,919	17,823	16,624	887
Employee future benefits	6,282	6,946	6,619	6,922	(664)
Fringe benefits	11,440	11,122	11,513	9,042	318
Group insurance	2,769	2,377	2,347	2,260	392
Labrador travel benefit	172	175	165	153	(3)
	\$ 115,093	\$ 107,674	\$ 114,153	\$ 106,067	\$ 7,419

In 2017, other salary costs increased by \$1,301,000, or 130%, over 2016. According to Hydro, this is primarily due to the 2016 reorganization and the resulting transfer of FTEs from Nalcor to Hydro. As a result, expenses related to performance contracts increased, as Hydro increased the number of manager roles who were eligible for performance contracts. Similarly, the number of employees receiving lump sum merit payments also increased over 2016.

The increase of \$887,000, or 35.3%, in overtime over 2016 is predominately driven by increased capital work on the TL-267, and the increased number of unionized positions within Engineering Services as a result of the creation of the Information and Operations Technology Department. This increase is offset by a reduction in overtime within Production Operations.

Employee future benefits decreased by 664,000, or 9.6%, in 2017. According to Hydro, this is primarily as a result of overall gains in the program, due to claims experience and plan demographics.

Fringe benefits increased by \$318,000, or 2.9%, in 2017 compared to 2016. These costs include employee burdens (i.e. CPP, EI, etc.) which correlate to changes in salary.

In 2017, group insurance increased by \$392,000, or 16.5%, over 2016. This increase is primarily due to an increase in salary costs and an increase in premium rates effective April 1, 2017, specifically life insurance, medical and dental.

The breakdown of the salaries category by division is as follows:

(000)'s	2017	2016		2015		2014	Va	r 17-16
Executive Leadership	\$ 1,701	\$ 992	S	757	S	681	S	709
Hydro Finance	5,419	4,389		4,407		3,618		1,030
Engineering	11,998	8,800		12,280		12,018		3,198
Transmission Operations	28,231	28,821		29,480		27,062		(590)
Production Operations	18,794	18,167		16,750		15,222		627
Regulatory Affairs & Customer Service	8,430	8,883		8,535		7,557		(453)
Recharged salaries	(1,011)	(1,126)		(2,790)		(2,199)		115
	\$ 73,562	\$ 68,926	\$	69,419	\$	63,960	\$	4,636

 Note: This table is the total of "Salaries" and "Temporary Salaries" for each division

 We have reviewed the executive salaries in more detail, and our observations and comments are noted further in this report.

The Hydro Finance divisional salaries increased by \$1,030,000, or 23.5%, in 2017 over 2016. According to Hydro, this is primarily as a result of the reorganization, which resulted in the creation of Internal Audit and Treasury departments in Hydro, and store workers were also transferred to Supply Chain department from Operations divisions as a result of the reorganization.

The Engineering divisional salaries increased in 2017 by \$3,198,000, or 36.3%. Again, this is primarily as a result of the reorganization, with a new Information and Operations Technology department being created in 2017 as a result. The increase can also be attributed to the filling of vacant positions.

Recharged salaries consist of an employee's time being charged to another division when he/she is working on a project that is not forecast in his/her current division. Generally recharged salaries should net to \$Nil for the year; however, because of recharges to non-regulated activities, a credit balance will normally remain in this account.

The Company had implemented a revised salary compensation matrix for non-union employees in 2016 and it has been confirmed by Hydro that there has been no changes since then. The below matrix illustrates a scale for salary increases and bonuses based on performance ranging from 0-6.5% (exclusive of a general scale adjustment). The compensation matrix allows for pay adjustments above the scale maximum based on an employee's "rating of performance". Ratings of performance include Unacceptable, Improvement Required, Meets Expectations, Exceeds Expectations, and Exceptional.

As noted by the Company, all salary adjustment figures are calculated as a percentage of current base salary. All salary adjustments are subject to a scale maximum. Those in the Exceeds Expectations and

Exceptional categories whose performance adjustment would exceed the scale maximum receive the balance in the form of a one-time cash bonus of 2.5% or 5%, respectively, of their base salary.

As illustrated below, there has been no changes to the compensation matrix since 2016.

	Scale Adjustment - Below Scale Maximum						
Rating of Performance	2017	2016					
Exceptional	6.5% (with cash payout of balance)	6.5% (with cash payout of balance)					
Exceeds Expectations	5.5% (with cash payout of balance)	5.5% (with cash payout of balance)					
Meets Expectations	Up to 4% (to the scale maximum)	Up to 4% (to the scale maximum)					

Net Full-Time Equivalents ("FTE")

The table below is a detailed comparison of the average number of net FTE employees by division for 2014 to 2017. As shown, in comparison to 2016 the total net FTEs for 2017 increased by 6 full time positions.

[2017	2016	2015	2014	Var 17-16
Executive Leadership	9	6	7	9	3
Hydro Finance	65	48	48	44	17
Engineering	106	93	139	140	13
Transmission Operations	321	337	352	338	(16)
Production Operations	210	213	202	190	(3)
Regulatory Affairs & Customer Service	104	112	113	106	(8)
	815	809	861	827	6

1 Average salary costs per net FTE for 2014 to 2017 are included in the following table:

(000's)	2017		2016		2015		2014	
Salary costs (including temporary salaries)	\$	73,562	S	68,926	S	69,419	\$	63,960
Intercompany Salaries	***************************************	266		(105)		2,249		3,188
Total Net FTE Salary Costs		73,828		68,821		71,668		67,148
FTE		815		809		861		827
Average salary per FTE	Ş	90,587	\$	85,069	S	83,238	S	81,195
% increase		6.49%		2.20%		2.52%		2.96%

The above analysis indicates that the average salary per FTE has increased by 6.49%. We presented the above table to Hydro and inquired on the 6.49% increase. Hydro explained that the FTEs above are net of capital recharge FTEs which increased from 2 to 24 over 2016. Excluding capital recharge FTEs the increase was 3.74%. According to Hydro, this increase relates to merit and progression increases.

Executive salaries

Over 2016 Hydro underwent changes to their organizational structure, whereby, a separate executive team was formed and certain common costs were transferred to Nalcor to be recovered through an administration fee.

 Prior to the reorganization, the salaries of the executives of Nalcor were recharged back to Hydro via the Intercompany Salary account; with billing rates designed to cover salary, benefits, and vacation of the executives. In the current year there were no recharge executive salaries from Nalcor to Hydro, with the exception of two hours for the Vice President of Human Resources

The table below outlines the executive salaries by position, including the annual salary, salary earned, performance contract, gross salary and benefits for 2017. Due to 2016 being a partial year for the executive leadership team, total compensation was not compared to prior years.

	Annual Salary	Salary Earned	Performance Contract	Gross Salary	Benefits	Total
President	320,000	300,000	27,300	327,300	59,215	386,515
VP, Regulatory Affairs & Corporate Services	215,000	202,047	34,744	236,791	43,823	280,614
VP, Financial Services ¹	215,000	206,204	9	206,204	43,366	249,570
VP, Engineering Services	210,000	196,923	32,166	229,089	43,255	272,344
VP, Production Operations	200,000	185,000	24,033	209,033	41,797	250,830
VP, Transaction & Distribution & NLOS ²	200,000	135,192	÷	135,192	20,952	156,144
Corporate Secretary & General Counsel	185,000	172,000	20,485	192,485	40,055	232,540
Total	\$ 1,545,000	\$ 1,397,366	\$ 138,728	\$ 1,536,094	\$ 292,463	\$ 1,828,557

Note 1 - Commenced employment January 3, 2017; approximately 12 months in position.

3 The table below provides a comparison of the annual salary of each member of executive leadership for 4 2016 and 2017:

	Annual	Annual	Var 17-16	Var 17-16
	Salary 2017	Salary 2016	(\$)	(%)
President	320,000	300,000	20,000	6.7%
VP, Regulatory Affairs & Corporate Services ¹	215,000	190,903	24,097	12.6%
VP, Financial Services ²	215,000		N/A	N/A
VP, Engineering Services ³	210,000	190,000	20,000	10.5%
VP, Production Operations ⁴	200,000	185,000	15,000	8.1%
VP, System Operations and Planning ⁵	7	199,614	N/A	N/A
VP, Transaction & Distribution & NLOS ⁶	200,000	-	N/A	N/A
Corporate Secretary & General Counsel ⁷	185,000	172,000	13,000	7.6%
Total	\$1,545,000	\$ 1,237,517	\$ 92,097	

Note 1 - Position active for approximately 9 months in 2016.

Note 2 - Position active as of January 2017.

Note 3 - Position active for approximately 9 months in 2016.

Note 4 - Position active for approximately 4 months in 2016.

Note 5 - Position not active in 2017.

Note 6 - Position active as of April 2017.

Note 7 - Position active for approximately 4 months in 2016.

Note 2 - Commenced employment April 10, 2017; approximately 9 months in position.

Capitalized salaries

Capitalized salaries include the salaries and benefits of the Company's employees whose time is charged directly to capital projects. The gross payroll costs for 2014 to 2017 were allocated to operations and capital as follows:

(000)'s	2017	2016	2015	2014	Var 17-16
Payroll charged to operating	\$81,582	\$77,547	\$90,705	\$83,454	\$4,035
Payroll charged to capital	33,511	30,127	23,448	22,613	3,384
	\$115,093	\$107,674	\$114,153	\$106,067	\$7,419

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The Company's 2017 capitalized payroll increased by \$3,384,000, or 11.2%, over 2016. The amount of capitalized salaries can vary widely from year to year depending on the type of capitalized projects and the requirement for manpower versus machine power. The percentage of capital salaries in relation to the amount of capital expenditures can also fluctuate from year to year.

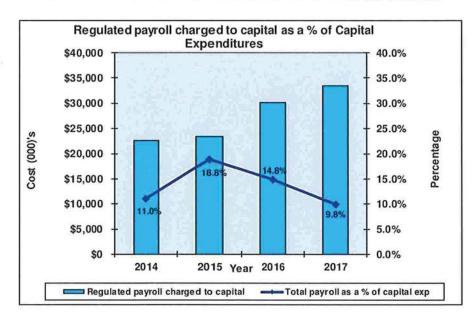
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The following table and graph illustrate the relationship between payroll charged to capital and capital expenditures for the period 2014 to 2017:

(000)'s	2017	2016	2015	2014
Capital expenditures 1	\$341,000	\$204,000	\$125,000	\$205,000
Regulated payroll charged to capital	33,511	30,127	23,448	22,613
Total payroll as a % of capital exp	9.8%	14.8%	18.8%	11.0%



Balance includes both regulated and non-regulated costs

As noted from the table above, the percentage of capital salaries in relation to the amount of capital expenditures can fluctuate significantly from year to year.

As noted in the table below capitalized salaries consists of two sub-categories of costs; capital salaries and capital overtime.

(000)'s	2017	2016	2015	2014	Var 17-16
Capital salaries Capital overtime	\$24,677 8,834	\$21,371 8,756	\$16,214 7,234	\$15,574 7,039	\$3,306
	\$33,511	\$30,127	\$23,448	\$22,613	\$3,384

Capital salaries, which make up the largest portion of this category, experienced an increase of \$3,306,000, 15.5%, in 2017 and capital overtime experienced an increase of \$78,000 over 2016.

According to Hydro, the increase in capital salaries was primarily due to an increase in cost recovered jobs, such as the Exploits capital program, which accounts for approximately \$1,400,000 of the increase. In addition, this increase in salaries can also be attributed to an increase in salaries on the TL267 Bay d'Espoir to Western Avalon Transmission Line project of approximately \$1,200,000.

System equipment maintenance

In 2017, system equipment maintenance costs increased by approximately \$744,000 over 2016. The following table summarizes system equipment maintenance costs incurred from 2014 to 2017 by subcategory.

(000)'s	2017	2016	2015	2014	Var 17-16
Maintenance	\$ 10,510	\$ 9,713	\$ 12,712	\$ 13,263	\$ 797
Contract Labour	13,152	13,117	16,421	13,067	35
Contract Materials	59	356	339	140	(297)
	23,721	23,186	29,472	26,470	535
Tools and operating supplies	493	336	602	507	157
Freight expense	501	416	708	681	85
Lubricant, gases & chemicals	1,077	1,110	1,146	962	(33)
	\$ 25,792	\$ 25,048	\$ 31,928	\$ 28,620	\$ 744

The total maintenance material, contract labour and contract materials costs in 2017 increased by \$535,000 from 2016.

Maintenance costs are incurred throughout all divisions with the majority of costs incurred in the Transmission Operations and Production Operations divisions. The following table provides a breakdown of Maintenance costs by division for 2014 to 2017:

(000)'s	2017		2016		2015		2014	Vai	17-16
Executive Leadership	\$ 3	\$	2	\$	-	\$	1	\$	1
Hydro Finance	1,221		986		1,107		1,259		235
Engineering	787		581		1,026		1,194		206
Transmission Operations	9,895		10,510		12,830		12,099		(615)
Production Operations	11,659		10,975		14,215		11,623		684
Regulatory Affairs & Customer Service	 156	_	132	_	294	_	294		24
	\$ 23,721	Ş	23,186	\$	29,472	\$	26,470	\$	535

The following tables provide a departmental breakdown of maintenance costs in both the Transmission Operations and Production Operations divisions, respectively:

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Part .		-	
Trans	smission	0	perations

(000)'s	2017	2016	2015	2014	Var 17-1	6
System Operation	\$ 29	\$ 3	\$ 15	\$ 2	\$ 2	26
Generation & Rural Planning Operation	2	5	1	1		2
Western & Eastern Operation	1,695	1,666	2,490	4,958	2	29
Northern & Labrador Operation	8,169	8,841	10,324	7,138	(67	(2)
	\$ 9,895	\$10,510	\$12,830	\$12,099	\$ (61	15)
Production Operations (000)'s	2017	2016	2015	2014	Var 17-1	6
Gas Turbines	\$ 2,755	\$ 2,540	\$ 1,530	\$ -	\$ 21	15
Hydro Production	1,256	1,534	1,424	1,639	(27	78)
Thermal Production	7,648	6,901	11,261	9,984	74	17
	\$11,659	\$10,975	\$14,215	\$11,623	\$ 68	34

According to Hydro, Northern & Labrador Operations department decreased by \$672,000 primarily due to the implementation of an inter-company timesheet capability in 2017, whereby costs relating to TWIN Co. operations are no longer recorded as contract labour, but are reflected in the intercompany labour accounts.

With regards to the Production Operations division, the largest increase was in the Thermal Production department, which increased by \$747,000 over 2016. According to Hydro, the increase is primarily due to the added work scope of cleaning the economizer in both Unit 1 and Unit 2 boilers with dry ice in 2017.

In 2017, the Thermal Production department incurred the largest cost within the Production Operations division. A breakdown of costs at the Holyrood Thermal Plant is as follows:

(000)'s	2017	2016	2015	2014	Var 17-16
Unit # 1	\$1,611	\$1,466	\$2,453	\$2,905	\$145
Unit # 2	1,885	1,286	3,256	2,189	599
Unit # 3	1,174	1,397	1,943	1,286	(223)
Annual routine maintenanœ*	2,978	2,752	3,609	3,604	226
	\$7,648	\$6,901	\$11,261	\$9,984	\$747

^{*} Annual routine maintenance includes extraordinary repair amortization.

According to Hydro, the increase in Unit #2 is primarily due to added work scope of cleaning the economizer within the boiler and the incremental costs associated with site supervision, engineering and safety support services related to the increased work scope. Additional costs were also incurred as a result of other repair activities, such as a chemical flush of the Unit #2 FD fan bearings, extra repairs to boiler soot blowers and instrumentation equipment, additional boiler inspections and ash removal.

Professional services

Professional services costs for 2017 totaled \$6,142,000 which reflects a decrease of approximately \$520,000, or 7.8%, from 2016. A breakdown of the cost categories within professional services for 2014 to 2017 is outlined below.

(000)'s	2017	2016	2015	2014	Var 17-16
Consultants	\$5,141	\$4,232	\$7,192	\$8,848	\$909
PUB Related Costs	110	2,371	5,587	2,227	(2,261)
Software Acquisitions & Maintenance	891	59	1,628	1,554	832
	\$6,142	\$6,662	\$14,407	\$12,629	(\$520)

According to Hydro, of the \$2,261,000 decrease in PUB Related Costs, \$1,700,000 was due to accrual reversals relating to GRA and Phase 1 expenses, \$300,000 was due to an accrual reversal as a result of overestimation of Board costs paid on behalf of Hydro, and \$300,000 was a result of a reduction in GRA amortization costs.

According to Hydro, the increase of \$832,000 in Software Acquisitions and Maintenance costs was primarily as a result of the reorganization, whereby Hydro specific software acquisition and maintenance costs are now being incurred by the Information and Operational Technology Department within Hydro. In 2016, these costs were incurred by Nalcor and then recovered from Hydro through a Nalcor administration fee.

Audit • Tax • Advisory

Consultants' fees, which represent the largest portion of total professional fees, were approximately \$5.1 million in 2017. The table below summarizes these fees by department.

(000)'s	2017	2016	2015	2014	Var 17-16
Executive Leadership	\$493	\$86	\$352	\$2,339	\$407
Hydro Finance	44	22	110	106	22
Engineering	63	42	399	298	21
Transmission Operations	507	399	778	989	108
Production Operations	1,321	1,008	1,056	1,349	313
Regulatory Affairs & Customer Service	2,713	2,675	4,497	3,767	38
98	\$5,141	\$4,232	\$7,192	\$8,848	\$909

According to Hydro, the increase of \$407,000 in the Executive Leadership department over 2016 is primarily attributed to a \$200,000 increase in legal expenses due to an increase in litigation costs, and a \$100,000 increase in HR related consulting costs.

Transmission Operations and Production Operations also increased in 2017, by \$108,000 and \$313,000, respectively. According to Hydro, the Transmission Operations increase is primarily related to the decommissioning of the Terminal Station in Long Harbour. The increase in the Production Operations division is mainly due to generator inspections, and operations and maintenance reviews for the Hardwoods and Stephenville units within the Gas Turbine department, as well as, air dispersion modeling and recruitment services at the Holyrood Generating Station.

Miscellaneous

Miscellaneous expense in 2017 increased by approximately \$315,000, from 2016. A breakdown of the cost categories within miscellaneous expense for 2014 to 2017 is outlined below:

(000)'s		2017		2016	2015	2014	Va	r 17-16
Business and payroll taxes	\$	3,641	\$	3,835	\$ 3,736	\$ 3,629	\$	(194)
Bad debt expense		73		124	248	167		(51)
Staff training		646		390	783	716		256
Write offs		333		87	269	29		246
Employee expenses		272		354	568	525		(82)
Sundry costs		211		94	290	251		117
Diesel fuel Hydro		90		2	46	25		88
Energy management		95		170	(44)	1,334		(75)
Collection fees	-	13	_	3	 5	 5	_	10
	\$	5,374	\$	5,059	\$ 5,901	\$ 6,681	\$	315

According to Hydro, of the \$194,000 decrease in business and payroll taxes, \$122,000 is related to the 2016 and 2017 US Bank Rebate. The remaining \$73,000 is mainly due to the decrease in municipal taxes as a result of the decrease in rural revenue, partially offset by an increase in payroll taxes due to increased salary costs.

According to Hydro, the \$256,000 increase in staff training is primarily as a result of deferred non-mandatory training in 2016 to 2017 and later years. As these deferrals are not sustainable, staff training costs returned to normalized levels in 2017.

According to Hydro, the \$246,000 increase in write offs is related to the write off of obsolete inventory in 2017.

According to Hydro, the \$117,000 increase in sundry costs over 2016 is primarily related to a fine that was received as a result of a workplace accident in 2017.

Other (income) and expenses

In 2017, other (income) and expenses totaled \$9,036,000 compared to \$8,286,000 in 2016. A breakdown of this increase of \$750,000 is provided below:

(000)'s	2017	2016	2015	2014	Var 17-16
Net book value of disposed assets	\$7,655	\$6,993	\$4,073	\$2,053	\$662
Asset removal costs	254	271	763	1,147	(17)
Disposal proceeds	(199)	(196)	(766)	(1,415)	(3)
Auction fees and expenses	(13)	15	48	14	(28)
	7,697	7,083	4,118	1,799	614
Other Expenses	-	(1,000)	3,950	750	1,000
(Gain)/Loss on AFS Settlement	(459)	23	(23)	(841)	(482)
Foreign Exchange (Gain)/Loss	1,798	2,605	1,717	2,098	(807)
Adjustment Sunnyside	-	(425)		-	425
	\$9,036	\$8,286	\$9,762	\$3,806	\$750

In 2017, the net book value of disposed assets balance experienced a net increase of \$662,000. The net book value of disposed assets balance includes two main accounts; other write-offs and net book value of disposed assets. According to Hydro, this net increase was primarily due to a \$2,915,000 increase in other write-off expenses, mainly attributed to the write-off incurred on a settlement reached with Alderon Iron Ore Corp. This increase was offset by a \$2,253,000 decrease in the net book value of disposed assets account, driven by a \$2,100,000 disposal in 2016.

Other expenses increased by \$1,000,000 over 2016 primarily due a one-off standalone settlement relating to North Atlantic Refining Limited. The balance was estimated to be \$3.75 million in 2014; however, it settled for \$2.75 million in 2015. The \$1 million credit was applied in 2016 and was non-recurring.

According to Hydro, the foreign exchange (gain)/loss decreased by \$807,000 primarily due to a net gain of approximately \$400,000 in 2017, in comparison to a net loss of approximately \$400,000 in 2016. This difference is due to more favorable exchange rates on the dates transactions were paid in 2017, compared to the dates the transactions were initially recorded.

Other Costs - cost deferrals

In 2017, cost deferrals totaled \$5,712,000 compared to \$22,832,000 in 2016. A breakdown of this decrease of \$17,120,000 compared to 2016 is provided below:

(000)'s	2017	2016	2015	2014	Var 17-16
2014 Cost Deferral	1,043	8,000	7,300	(45,900)	(6,957)
2015 Cost Deferral	(3,119)	1,608	(27,800)	17	(4,727)
2016 Cost Deferral	(3,636)	(32,440)		12	28,804
	(\$5,712)	(\$22,832)	(\$20,500)	(\$45,900)	\$17,120

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The 2014 Cost Deferral was approved by Board Order P.U. 58 (2014), as it related to the recovery of the forecast revenue deficiency in 2014 of \$45,900,000. In the Compliance Application arising from Order No. P.U. 49 (2016), Hydro proposed recovery of the Fuel Supply deferral of \$9,650,000 through the 2014 revenue deficiency. As a result, in 2016 Hydro recognized an allowance of \$1,500,000 with the remaining balance of \$8,150,000 re-classified to the 2014 Cost Deferral. In 2016, Hydro decreased the 2014 Cost Deferral by \$8,000,000 to recognize an allowance for cost reductions that Hydro has accepted will not be included in the original deferral amount. In 2017, the Board approved the 2014 cost deferral of \$37,707,000, resulting in a loss of \$1,043,000.

The 2015 Cost Deferral was approved by Board Order P.U. 36 (2015), as it related to the recovery of the forecast revenue deficiency in 2015 of \$30,200,000. This amount included revenue deficiency due to delayed rates of \$19,600,000, RSP interest of \$7,600,000, settlement agreements adjustments of \$2,200,000 and GRA hearing deferral of \$800,000. In 2016, Hydro decreased the regulatory asset by \$1,608,000 to recognize an allowance for cost reductions that Hydro has accepted will not be included in the 2015 revenue requirement. In 2017, the Board approved the 2015 cost deferral of \$27,660,000, resulting in a gain in 2017 of \$3,119,000.

The 2016 Cost Deferral was approved by Board Order P.U. 56 (2016), as Hydro received approval to defer \$38,800,000 relating to the proposed 2016 revenue requirement, with recovery to be determined at a later date. Pursuant to Order No. P.U. 49 (2016), Hydro decreased this regulatory asset by \$6,360,000 to recognize an allowance for adjustments that were outlined in the Order resulting in a balance of \$32,440,000. In 2017, the Board approved the 2016 deferral of other costs of \$5,036,000, and also re-classified \$31,040,000 to the Energy Supply, Isolated Systems and Holyrood Conversion deferrals, in accordance with Order No. P.U. 22 (2017). The net effect resulted in an increase in income of \$3,636,000.

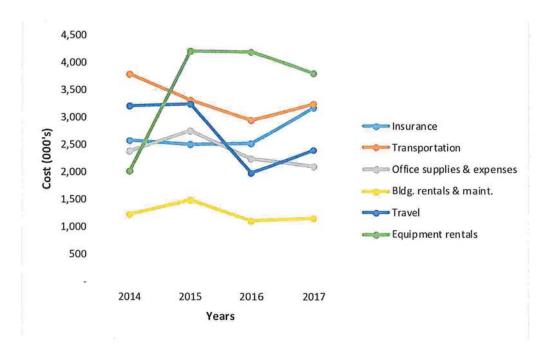
Other Costs - GRA and supply deferral adjustments

As discussed above, an overall gain of \$5.7 million was recorded for financial reporting purposes in 2017 relating to the 2014, 2015 and 2016 Cost Deferrals. The GRA adjustment relates to the reversal of this gain in order to record the costs in the appropriate period. The GRA adjustment was partially offset by a 20% allowance of \$1.8 million on the Energy Supply, Isolated Systems and Holyrood Conversion deferrals. The allowance recorded in 2017 includes \$4.6 million relating to the 2017 deferral balances, partially offset by a \$2.8 million true up adjustment for 2016. The allowance is discussed further in the 'Deferred Charges' section of our report.

Other Costs - remaining account groupings

Variances in the remaining account groupings of Other Costs are detailed in the table and graph below.

(000)'s	2017	2016	2015	2014	Var 17-16
Insurance	3,175	2,530	2,508	2,579	645
Transportation	3,251	2,943	3,317	3,785	308
Office supplies & expe	2,118	2,249	2,762	2,392	(131)
Bldg. rentals & maint.	1,164	1,109	1,497	1,228	55
Travel	2,412	1,984	3,250	3,208	428
Equipment rentals	3,817	4,197	4,218	2,017	(380)



Explanations of the larger variances in the remaining account groupings are as follows:

- According to Hydro, the main drivers of the \$645,000 (25.5%) increase in insurance costs relates to the insurance retail sales tax implemented in July 2016 and additional coverage obtained on specific transmission lines, as a part of the property insurance policy.
- According to Hydro, the increase of \$308,000 (10.5%) in transportation costs is primarily due to both increased fuel prices and increased usage due to capital work.
- According to Hydro, travel costs increased by \$428,000 (21.6%) primarily due to 2016 being an exceptionally low year, whereby the cost reductions achieved were not sustainable in 2017.

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According to Hydro, the decrease of \$380,000 (9.1%) in equipment rentals is primarily due to a decrease in Thermal production blackstart equipment rental costs, with the lease expiring in June 2016.

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Cost Recovery Charges

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Cost recovery charges from CF(L) Co. and external sources for 2017 have decreased from 2016 by approximately \$839,000, or 24.9%. The breakdown of cost recovery charges by nature and by division, respectively, is as follows:

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(000)'s	2017	2016	2015	2014	Var 17-16
Churchill Falls	\$ (47)	\$ (587)	\$ (1,701)	\$ (1,656)	\$ 540
External	(1,625)	(923)	(766)	(1,707)	(702)
Intercompany Admin Fee	(2,164)	(2,648)	(4,812)	(4,561)	484
Nalcor Admin Fee	3,415	3,350	-	2	65
Business System Admin Fee	339	253	-	-	86
CDM Program Cost Deferral	(1,473)	(1,153)	-	(2,430)	(320)
Deferred Phase II	(264)	(869)	70	=	605
Fixed Charge (Recovery)	(684)	(749)	(581)	(533)	65
Intercompany Vehicle Charge (Recovery	(27)	(43)	(46)	(12)	16
	\$ (2,530)	\$ (3,369)	\$ (7,906)	\$(10,899)	\$ 839
(000)'s	2017	2016	2015	2014	Var 17-16
Hydro Finance	\$ (2,147)	\$ (2,206)	\$ (1,420)	\$ (2,315)	\$ 59
Engineering	1,615	2,513	(3,947)	(3,706)	(898)
Transmission Operations	(734)	(239)	(232)	(894)	(495)
Production Operations	(25)	(16)	(4)	(26)	(9)
Regulatory Affairs & Customer Service	(1,239)	(3,421)	(2,303)	(3,958)	2,182
	\$ (2,530)	\$ (3,369)	\$ (7,906)	\$(10,899)	\$ 839

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According to Hydro, the increase of \$898,000 in the Engineering division is primarily due to a decrease of \$892,000 in the Nalcor Administration Fee over 2016. Hydro specific software costs now being expensed within Hydro, as opposed to being incurred in Nalcor and recovered from Hydro through the Nalcor Administration Fee, as was done in 2016. Also, Nalcor's Information Technology costs reduced in 2017, which resulted in a \$300,000 reduction in the Nalcor Administration Fee charged to Hydro.

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The increase of \$495,000 over 2016 in the Transmission Operations division is due primarily to the decommissioning of the Terminal Station in Long Harbour. This expense is recoverable from Vale.

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The decrease of \$2,182,000 over 2016 in the Regulatory Affairs and Customer Service division is due primarily to common services costs, such as human resources and safety and health, now being

incurred by Nalcor and recovered from Hydro through an administration fee, in comparison to these costs being incurred by Hydro and then recovered from Nalcor in 2016.

A comparison between actual 2017 cost recovery expenses to forecast, as per 2017 GRA, is illustrated in the table below:

(000)'s	201	17 Actual	2017	Forecast	'17.	A - '17F
Churchill Falls	\$	(47)	\$	(34)	\$	(13)
External		(1,625)		(481)		(1,144)
Intercompany Admin Fee		(2,164)		(2,236)		72
Nalcor Admin Fee		3,415		3,948		(533)
Business System Admin Fee		339		1,029		(690)
CDM Program Cost Deferral		(1,473)		(2,100)		627
Deferred Phase II		(264)		(1,000)		736
Fixed Charge (Recovery)		(684)		(74)		(610)
Intercompany Vehicle Charge (Recovery	y)	(27)				(27)
	\$	(2,530)	\$	(948)	\$	(1,582)

The actual 2017 External cost recoveries increased by \$1.1 million over the amount forecast in the 2017 GRA. According to Hydro, \$0.5 million of this increase is related to the decommissioning of the terminal station in Long Harbour, recovered from Vale, and the other \$0.5 million is related to administration fees associated with the RSP surplus, which was not included in the 2017 forecast.

The actual 2017 Nalcor Admin Fee decreased by \$0.5 million from the forecasted amount in the 2017 GRA. According to Hydro, the decrease is primarily due to a reduction in costs allocated to Hydro through the Nalcor Information Technology costs, specifically \$0.3 million in salary and benefits, and \$0.2 million in software and maintenance.

The actual 2017 Business Admin Fee decreased from the amount forecast in the 2017 GRA, by \$0.7 million. According to Hydro, due to the rescheduling of the JD Edwards EnterpriseOne software implementation, the business fee charges relating to depreciation and amortization, and software and maintenance costs, were less than anticipated.

The actual 2017 CDM Program Cost Deferral decreased by \$0.6 million over the amount forecast in the 2017 GRA. According to Hydro, they had three programs that did not spend their allocated budget; the Industrial Energy Efficiency Program, the Instant Rebate Program and the Isolated Business Efficiency Program (ISBEP). Although the Industrial Energy Efficiency Program is regularly promoted by Hydro to the industrial customers, participation is unpredictable but can require significant Hydro investment if the customer submits a proposal that the Company accepts. In 2017, proposals were submitted by two industrial customers and accepted by Hydro with actual program costs less than the total forecast. The Instant Rebate program was revised in 2017 resulting in one campaign, therefore reducing the overall program costs. The ISBEP did not have the anticipated uptake therefore overall costs were reduced for that program.

The actual 2017 Deferred Phase II recovery decreased by \$0.7 million over the amount forecast in the 2017 GRA. According to Hydro, this is due to Hydro's anticipation that the Phase II hearing process would be resolved in 2017, with no additional expenditures in future periods. However, the Phase II hearing process is still ongoing.

According to Hydro, Fixed Charged recoveries in actual 2017 increased by \$0.6 million over the amount forecast in the 2017 GRA due to additional labour charged to non-regulated activities.

A review of other cost recoveries as well as cost allocations between non-regulated and regulated operations is discussed further in the report under the section entitled 'Cost Allocations'.

Interest

Net interest decreased by approximately \$22.3 million, or 23.3% in 2017 compared to 2016. The following is a summary of interest expense for 2014 to 2017:

(millions)	2017	2016	2015	2014	Va	r 17-16
Gross interest	\$83.7	\$83.9	\$85.3	\$86.6		(\$0.2)
Debt guarantee fee	4.1	4.5	4.5	3.7		(0.4)
RSP	8.6	25.5	21.8	18.0		(16.9)
Amortization of debt discount						
and financing costs	0.6	0.6	0.6	0.5		-
	97.0	114.5	112.2	108.8		(17.5)
Less:						
Interest earned	13.0	14.8	14.1	16.1		(1.8)
Interest capitalized during construction	10.6	4.0	3.4	4.8		6.6
	\$73.4	\$95.7	\$94.7	\$87.9	\$	(22.3)

The overall decrease in net interest is mainly attributable to a decrease in RSP interest and increase in interest capitalized during construction. This net decrease is partially offset by a decrease in interest earned.

According to Hydro, the decrease in RSP interest of \$16.9 million is due to the disposition of the Utility RSP Surplus, the transfer of Segregated Load Balance to the current plan, reduced current plan balances as a result of the normal operation of the RSP, and a reduction in the interest rate applied to outstanding balances.

According to Hydro, the decrease of \$1.8 million in Interest Earned is attributed to reduced earnings on sinking funds as a result of Series X sinking funds maturing in July of 2017.

Interest capitalized during construction increased by \$6.6 million in 2017. According to Hydro, this increase is primarily driven by the TL-267 transmission line from Bay d'Espoir to Western Avalon project. In 2017, this project attracted \$6.7 million of interest during construction compared to \$0.9 in 2016.

Depreciation

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Scope:

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Review Hydro's rates of depreciation and assess their compliance with the 2012 Gannett Fleming Depreciation Study relating to plant in service as of December 31, 2009. Assess reasonableness of depreciation expense.

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Our procedures with respect to depreciation were focused on reviewing the rates of depreciation used and assessing its compliance with the Gannett Fleming Depreciation Study dated November 2012 and compliance with Board Order P.U. 40 (2012). In addition, our procedures included assessing the overall reasonableness of depreciation expense.

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During 2017, Hydro reported depreciation expense of \$77.3 million compared to \$67.4 million in 2016 in accordance with the depreciation methodology approved in Order No. P.U. 40 (2012). The 2017 depreciation includes \$78.3 million in depreciation of property, plant, and equipment less \$1.0 million relating to insurance proceeds amortization. The increase in depreciation is attributable to the Company's capital expenditure program. The Company had additions to property, plant and equipment of \$386.8 million in 2017.

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In completing our procedures, we recalculated depreciation on a test basis and compared the estimated average service lives used in the calculations to the Gannett Fleming Depreciation Study approved in Order No. P.U. 40 (2012).

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During our review we noted that Holyrood assets not required for synchronous condenser operations were excluded from the Gannet Fleming Depreciation Study. These assets are depreciated using the straight-line method with a remaining useful life of 10 years as Hydro has estimated these assets are expected to be retired in 2020.

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Based upon our review and analysis, and consistent with our finding in the 2017 GRA, we noted an error in the depreciation calculation for asset # 390138. This asset was being depreciated using a useful life of 422 months compared to the 2012 Depreciation Study which indicated a useful life of 620.4 months. The impact of this particular error, on regulated earnings, was insignificant.

Non-Regulated Activity

Scope:

Review Hydro's non-regulated activity, assess the reasonableness of adjustments in the calculation of regulated earnings and review how costs are allocated between regulated and non-regulated operations.

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In Order No. P.U. 7 (2002-2003), the Board ordered Hydro to file separate financial statements for regulated and non-regulated activities, including reconciliation to annual consolidated financial statements. Included below are the details of the Company's Non-Regulated Statement of Earnings and Retained Earnings for the years ended December 31, 2014 to 2017.

	1700					Note 2		
(000)'s		2017		2016		2015		2014
Revenue								
Energy Sales	S	43,241	S	43,775	S	81,067	S	73,969
Other Revenue (Loss)		20,262		19,258		14,570		(562)
		63,503		63,033		95,637		73,407
Operations and Administration								
Net Operating		1,378		4,300		4,108		9,207
Transmission Rental and Market Fees		20,310		19,209		21,516		20,372
FX loss		-				-		-
Fuels		46		29		23		55
Power Purchased		42,007		42,636		42,088		8,541
Interest		135		197		164		
		63,876		66,371		67,899		38,175
Net Operating Income		(373)		(3,338)		27,738		35,232
Other Revenue								
Equity in CF(L) Co.		25,868		28,088		30,990		12,334
Preferred Dividends		6,710		12,659		13,717		7,799
		32,578		40,747		44,707		20,133
Net Income	S	32,205	\$	37,409	S	72,445	S	55,365
Retained earnings, beginning of year	s	459,950	\$	435,489	\$	407,732	s	388,653
IFRS Adjustment		-		-		-		5,558
Restatement (Note 1)		-		-		-		948
Net Income		32,205		37,409		72,445		55,365
Dividends								
Nalcor		12		(289)		(30,971)		(34,993)
CF(L)Co.		(6,710)		(12,659)		(13,717)		(7,799)
Retained earnings, end of year	s	485,445	s	459,950	\$	435,489	s	407,732

Note 1: The December 31, 2014 figures have been restited as a result of a missistement relating to the calculation of the other post-employment benefit health and dental liabilities for retirees.

Note 2: The December 31, 2015 figures have been restated as a result of a misstatement relating to the calculation of the other post-employment benefit health and dental liabilities for retirees and equity return on investment. The December 31, 2015 annual figures have been restated resulting in an increase in net operating income of \$0.3 million and a decrease in equity in CF(L) Co of \$0.3 million.

1 Our review of non-regulated operations included the following procedures:

- assessed the Company's compliance with Order No. P.U. 7 (2002-2003); and,
- compared non-regulated expenses and operations for 2017 to prior years and investigated any unusual fluctuations.

The Company has complied with Order No. P.U. 7 (2002-2003) and has filed separate financial statements for both regulatory and non-regulatory operations for 2017. Based on our review, we conclude that Hydro has appropriately identified and defined its various non-regulated operations and has established appropriate procedures for recording and reporting on these activities. Separate business units for the various non-regulated operations within its financial reporting system were used throughout the year.

Based upon our review and analysis, the amounts reported as non-regulated expenses are in compliance with Board Orders, including Order Nos. P.U. 7 (2002-2003) and P.U. 14 (2004).

Cost Allocations

Scope: Review how costs are allocated between the regulated and non-regulated operations including a review of Hydro's labour costing relating to its billing rates.

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In Order No. P.U. 49 (2016), the Board required Hydro to file on or before March 31, 2017 a proposal in relation to annual reporting, starting in 2017, of its intercompany activity, including a description of all services rendered, the cost charged back to and from the affiliates, the amounts involved and the methods used for determining these amounts. The proposal was filed with the Board on March 30, 2017 and Hydro began to file quarterly intercompany transactions reports starting with Q2 of 2017, for the period ended June 30, 2017.

In Order No. P.U. 49 (2016), the Board also expected that Hydro would address in the next general rate application any impact of the intervening change in organization structure on intercompany charges and policies governing cost recoveries of such charges. As reported in the 2017 GRA there has been no change in the underlying policies that govern intercompany transactions since the 2015 test year. The change in corporate structure which occurred in 2016 and continued into 2017 resulted in the transfer of certain common service business units from Hydro to Nalcor and the creation of a separate and dedicated Executive team which resulted in a reduction in time charged by executives to and from Hydro. These changes are discussed in detail below.

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We reviewed Hydro's methodology relating to the procedures the Company has in place to allocate costs between regulated and non-regulated operations. We also reviewed how costs are allocated between shared services. New billing rates were implemented in the prior year, on January 1, 2016, to reflect the increase of the variable component from 57% to 68%. In 2017, Hydro calculated a three year average billing rate of 64% and determined that this was not materially different from the variable component implemented in 2016, therefore a billing rate of 68% was used in 2017.

Business units required to capture the costs associated with non-regulated activities are approved by the Controller of Hydro, and if applicable, work orders are set up to track costs. Intercompany salary and benefits charged to and from Nalcor Energy and its subsidiaries are captured in the JD Edwards integrated suite of applications and a Lotus Notes Time Reporting application. These costs are recharged through the cost account '6014 – intercompany salaries' in the appropriate business units.

Hydro's Organizational Structure

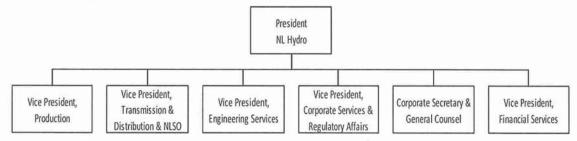
In mid-2016 changes to Hydro's organizational structure were implemented which, according to the Company, was to ensure focus on the regulated business and a clear separation from Nalcor, while continuing to provide safe, reliable, least cost service to customers. The outcome of the change was the creation of a separate and dedicated executive team for Hydro. According to Hydro, the new executive structure reflects an organizational model required to operate the Company on an independent, standalone basis to ensure continued focus on Hydro's core mandate. The revised executive structure includes a President of Hydro, who is accountable for all functions associated with delivering utility service, five Vice Presidents, and General Counsel. The President, each of the Vice Presidents, and General Counsel have no shared responsibilities with any other Nalcor line of business. Each of the Vice Presidents and General Counsel are accountable directly to the President of Hydro. According to Hydro, the revised structure was designed to increase focus on system reliability and customer service, to enhance regulatory focus, and to ensure Hydro is prepared for the changes that will result from the interconnection to the North American grid.

1 The primary changes in 2016 were:

- the creation of a separate and dedicated Executive team for Hydro. The organization chart below shows the revised Executive structure of Hydro;
- reduced reliance on the parent company for services that were previously shared among the Nalcor lines of business; and
- the transfer of certain functions that provided common services to all Nalcor lines of business and recovered costs through an Administration Fee from Hydro to Nalcor.

In 2016, services in the area of Information Systems were being provided by Nalcor and recovered from Hydro. In 2017, Hydro specific software acquisition and maintenance costs were incurred directly within Hydro's Information and Operational Technology Department.

Services relating to Human Resources and Safety and Health were transferred to Nalcor in 2017.



Determination of Billing Rates

Bill rates for Hydro and its related companies are determined on a cost recovery basis designed to cover salary, benefits, and vacation. There is no profit margin element to the billing rate. However, charges for external billings do incorporate a profit margin.

According to Hydro, the time sheet policy / guidelines are as follows:

All Nalcor employees (except CF(L) Co. employees) are to prepare weekly time sheets and code all paid hours (i.e. 37.5 or 40 per week) to a work order or to leave. Employees are responsible to record the 37.5 or 40 hour work week, plus any additional overtime and/or premiums. Time sheets are to be completed and submitted no later than the following week.

The billing rates were developed to include a base wage amount (hourly wage), a variable component, and a fixed charge. The Company's billing rate is derived from a base wage amount and a variable component. The fixed charge is a separate charge based on each hour billed.

Variable component

The Company uses a proxy amount of 68% as the basis to determine bill rates which is calculated as follows: total salary costs and benefits (as described below) are divided by total billable hours. Billable hours are available hours less annual leave, training, sick leave, statutory holidays or other time associated with paid leave. The ratio of the bill rate to the hourly rate is applied to the various pay grades to determine the charge out rates of employees. The rates were determined using billable hours

41 and were determined in aggregate for the Nalcor group of companies excluding CF(L) Co.

- 1 Hydro provided documentation on the analysis prepared by Nalcor for the years 2014 to 2016 with a
- 2 bill rate calculated at 64%. The current bill rate in the system is 68%. According to Hydro, this
- 3 calculation is an estimate and therefore the 2017 actual bill rate calculation could materially differ from
- 4 this average of the past three years. Therefore, Hydro has concluded that a change of 4% to the bill rate
- from 2016 to 2017 is not deemed material and the bill rate in the system has remained at 68% for 2017.
- 6 A schedule of billing rates for the year was provided so that we could test for accuracy. We recalculated
- 7 the proxy percentage of 68% for each hay grade by dividing the bill rate by the hourly rate and no
- 8 discrepancies were noted.

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The following costs were included in the analysis to determine the variable component:

11 Benefits

- Fringe benefit costs, e.g. CPP, EI, Public Service Pension Plan, Group Money Purchase Plan, Prior Service Matched PSPP, WHSCC.
- Insurances, e.g. Life, A D&D, Medical, Dental.
- Company costs, e.g. EE future benefits, payroll taxes, bonus, performance contracts, signing bonus.

17 Leaves

 Annual leave, medical travel and appointments, sick leave, training hours, floaters, family leave, compassion leave, jury duty, statutory holiday, union leave, banked overtime.

We also selected a sample of employees from the detailed intercompany salary accounts including samples for charges from Nalcor Energy to Hydro, from CF(L) Co. to Hydro, and to various business units from Hydro. The selection of samples included both executive and non-executive employees, however, as a result of the 2016 reorganization, Hydro now has an independent executive leadership team, and thus, intercompany salary related to executive employees was minimal.

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Our procedures included:

- Agreeing hours charged to the summary of inter-corporate transactions provided by Hydro.
- Recalculation of the billing charge in the general ledger as based on the billing rate and hours.
- Assess the reasonableness of the billing rate(s) applied in comparison to the proxy 68% variable component.

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The proxy percentage from the base rate was not expected to be precisely 68% for non-union employees as billing rates were applied to the top of the scale. As a result, the variable component was skewed depending on where the non-union employee was paid within the pay scale. All union employee samples tested were within the expected range of the 68% variable component. For the executive, we noted certain executive billing rates where there were variations from the 68% variable component. According to Hydro, the executive leadership team pay scales fall into groups for operating bill purposes based upon their actual salary. Each grouping is assigned a group dollar value that is representative of the salaries in the grouping. As there are significant differences in executive pay, the variable component percentage varied from the proxy of 68%. According to Hydro, CF(L) Co. billing

- variable component percentage varied from the proxy of 68%. According to Hydro, CF(L) Co. billing rates have historically been higher than Hydro and Nalcor because they have additional pay types and
- 42 premiums. According to Hydro, the variable component for charges from CF(L) Co. was 89%,
- 43 effective April 1, 2017, and 150%, effective October 23, 2017. This increase was due to the inclusion of
- 44 the cost of site services for Churchill Falls in the calculation of the billing rate. We recalculated these
- 45 proxy percentages within our testing and no discrepancies were noted.

Common Service Costs Allocation

Certain departments based in Hydro provide common services to various lines of business of Nalcor.

4 Hydro recovers costs incurred related to these common services through an administration fee. During 5

2016 and 2017, Hydro transferred certain functions to Nalcor that provided common services to all

lines of business. Hydro now incurs a fee for these services from Nalcor.

The following table provides a breakdown of the administration fees and cost recoveries charged to and from Hydro for 2017, 2016, 2015 and 2014:

						Total				
Costs Incurred (Recovered) by Nature	-	2017	2016		2015		2014		201	7-2016
Churchill Falls	\$	(47)	\$	(587)	S	(1,702)	\$	(1,656)	\$	540
Intercompany Admin Fee- Hydro		(2,164)		(2,648)		(4,812)		(4,562)		484
Business Admin Fee		339		253		-		2		86
Nalcor Admin Fee		3,415		3,350		*		2		65
Fixed Charge (Recovery)		(654)		(711)		581		(533)		57
Nalcor Fixed Charged		(31)		(39)		(2)		ь		8
	\$	859	\$	(382)	\$	(5,933)	\$	(6,750)	\$	1,241

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We address each of the administrations fees in turn.

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Hydro Intercompany Administration Fee and CF(L) Co.

The following table provides a summary of the intercompany administration fee and cost recoveries charged in Hydro to Nalcor's various lines of business and CF(L) Co. for 2017, 2016, 2015 and 2014:

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Cost Recoveries	-	2017	-	2016	-	2015	_	2014	20	017-2016
Intercompany Administration Fee Regulated recovery	\$	(2,164,383)	\$	(2,647,851)	S	(4,812,200)	\$	(4,561,878)	S	483,468
Cost recovery CF (L) Co.	\$	(46,951)	s	(587,159)	S	(1,701,549)	\$	(1,655,871)	S	540,208

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Intercompany administration fees for 2017 regulated recovery have decreased by \$483,468 and for CF(L) Co. cost recoveries have decreased by \$540,208. A further breakdown of these costs by department is provided below in 'Other Lines of Business'. The decrease in intercompany administration fees and CF(L) Co. cost recoveries is due to the transfer of common services to Nalcor as discussed above.

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The following table provides a breakdown of the 2017 common costs allocated to each line of business, along with comparative data for 2014, 2015 and 2016.

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Common cost allocation	2017	2016	2015	2014	2017-2016
Nalcor divisions (Note 1)	\$ 2,164,386	\$ 2,647,851	\$ 4,812,200	\$ 4,561,878	\$ (483,465)
CF(L) Co.	46,951	587,159	1,701,549	1,655,871	(540,208)
Hydro Regulated	2,377,352	3,718,829	8,087,971	8,102,451	(1,341,477)
Total common costs allocated	\$ 4,588,689	\$ 6,953,839	\$ 14,601,720	\$ 14,320,200	\$ (2,365,150)

Note 1: Nalcor divisions include Oil and Gas, Bull Arm, Exploits, Menihek, Lower Churchill Project and Energy Marketing (non-regulated).

The following table provides a breakdown of common costs by department for actual 2017, along with comparative data for 2014, 2015 and 2016:

					Total			
Department / Costs (000's)		2017	2016		2015	2014	20	17-2016
Human Resources	S	**	\$ 1,777	S	2,168	\$ 1,885	\$	(1,777)
Safety and Health		*	724		957	1,038		(724)
Information Systems		281	372		6,861	6,727		(91)
Office space and related costs		3,785	3,628		4,173	4,246		157
Telephone and LAN costs and mobile devices		523	453		443	424		70
	\$	4,589	\$ 6,954	\$	14,602	\$ 14,320	\$	(2,365)

				H	Iydr	o Regulate	d			
		2017		2016		2015		2014	20	17-2016
Human Resources	Ş	2	S	983	\$	1,294	\$	1,133	\$	(983)
Safety and Health		-		400		572		624		(400)
Information Systems		131		174		3,520		3,594		(43)
Office space and related costs		1,985		1,925		2,441		2,479		60
Telephone and LAN costs and mobile devices		261		237		261		272		24
	\$	2,377	\$	3,719	\$	8,088	\$	8,102	\$	(1,342)

				Other Lin	ies (of Business	(N	ote 1)		
		2017		2016		2015	-277	2014	20	17-2016
Human Resources	S	14	\$	794	S	874	\$	752	Ş	(794)
Safety and Health		-		324		385		414		(324)
Information Systems		149		198		3,341		3,133		(49)
Office space and related costs		1,800		1,703		1,732		1,767		97
Telephone and LAN costs and mobile devices		262		216		182		152		46
	\$	2,211	S	3,235	\$	6,514	S	6.218	S	(1.024)

Note 1: Other lines of business include Nalcor divisions and Cl²(L) Co.

Business System Administration Fee

According to Hydro, the Business System Administration Fee consists of program management costs as well as depreciation and software maintenance associated with the Business Transformation

- Program. The Business Transformation Program is being managed by Nalcor as a part of a shared
- 12 program for all Nalcor companies including Hydro. The program includes three main projects:
- 13 migrating the current Enterprise Resource Planning (ERP) system to JD Edwards (JDE)
- 14 EnterpriseOne (E1); upgrading the Planning, Budgeting and Forecasting solution to Cognos TM1; and

implementing an information management (IM) program. A portion of the costs relating to the
Business Transformation Program are charged based on average users and the remainder are shared on
a fixed fee basis among the lines of business. The Business System Administration Fee was \$339,000 in
2017 compared to \$253,000 in 2016.

Nalcor Administration Fee

In 2015, Information Systems services were provided by Hydro to all lines of business. As previously mentioned, changes to Hydro's organizational structure were implemented in 2016 resulting in the transfer of these services from Hydro to Nalcor. In 2016, Nalcor charged Hydro an administration fee for services provided for Information Systems. In 2017, Hydro specific software acquisition and maintenance costs were incurred directly by the Information and Operational Technology department in Hydro. The remaining services associated with Information Systems were provided by Nalcor and charged to Hydro through an administration fee on an average user basis.

Human Resources services were transferred from Hydro to Nalcor in 2017. The Human Resources department is responsible for the administration and coordination of all employee related services. Operating costs incurred in providing Human Resources services are allocated to Hydro and other lines of business based on a per full time equivalent ("FTE") basis.

Safety and Health services were transferred from Hydro to Nalcor in 2017. The Safety and Health department is responsible for occupational health services including coordinating corporate efforts with regard to employee safety, wellness, disability and sick leave management, and medical screening. Operating costs incurred in providing Safety and Health services are allocated to Hydro and other lines of business on a per FTE basis.

Environment services were provided by Nalcor to Hydro in 2017. The Environment department is responsible for coordinating corporate efforts with regard to environmental stewardship. Operating costs incurred in providing Environment services are allocated to Hydro and other lines of business based on a per FTE basis.

The 2017 administration fee charged to Hydro totaled approximately \$3,415,000, compared to \$3,350,000 in 2016.

The following table provides a breakdown of costs by department for actual 2017, along with comparative data for 2016:

		To	otal	
Department / Costs (000's)		2017		2016
Human Resources	S	559	S	
Safety and Health		351		-
Environmental		49		-
Information Systems		2,457		3,350
	\$	3,415	\$	3,350

Fixed Charge (Recovery)

Effective October 1, 2009 the Company included a fixed charge for time charged to entities. The fixed charge was determined to be \$80 per day for all Nalcor employees, or \$10.67 per hour based on a 7.5 hour day for 2009-2011. In 2012 the fixed charge was determined to be \$98.25 per day or \$13.10 per

41 hour based on a 7.5 hour day. The fixed charge component included the following costs in its analysis:

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Hydro Place costs e.g. Heat & Light, insurance, maintenance, reception, depreciation, and

Common Services e.g. IT services such as software, servers & help desk, HR services such as payroll, recruitment, health, safety.

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Employee related costs e.g. Telephone & Fax, books & subscriptions, training, membership and dues, conferences, training.

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According to Hydro, the fixed charge recovery is booked to account for the additional cost of having an employee available for service beyond salary and benefits. The fixed charge recovers costs originally charged in the administration fee allocation, as well as other employee related costs described above. The fixed charge for Hydro is recorded in business unit # 2003 NLH Controller Dept. under Account #7141 'intercompany fixed charge' and is grouped under cost recoveries. The fixed charges netted to a credit of \$653,748 in 2017 compared to a credit of \$711,016 in 2016.

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Nalcor Fixed Charge

In addition to labour costs, a fixed rate will be applied to each hour of regular labour charged to lines of business. The fixed charge accounts for the additional cost. Beyond basic salary and benefits costs, of having an employee available to provide service. The fixed charge recovers costs originally charged in the Business System Administration Fee as well as other employee related costs, including:

- telephone and fax;
 - 0 books and subscriptions;
- membership fees and dues;
- conferences;
- training; and,
- employee expenses (e.g. overtime meal allowance).

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Department Cost Allocations

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According to Hydro, the department/costs included in the determination of the administrative fees charged to Nalcor and other lines of business, along with the allocation basis, is summarized in the following table:

The Nalcor fixed fee netted to a credit of \$31,000 in 2017, compared to a credit of \$39,000 in 2016.

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Department/ Costs	Allocation Basis
Information systems	Average Users
Office space and related costs	Square footage
Telephone, LAN costs, and mobile devices	Average Users

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We address each of the departments/costs allocations in turn.

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Information Systems

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The Information Systems ("IS") department is responsible for providing assistance and support in the areas of Software Applications, Planning and Integration and Business Solutions, providing maintenance and administration of the corporate wide computer infrastructure and network, and providing technical support. Operating costs incurred in providing IS services are allocated to the lines of business on an average user basis. Depreciation expense and a return on rate base at the weighted average cost of capital ("WACC") for costs capitalized such as servers and software are allocated to each line of business on an average user basis. Costs specific to a particular line of business are charged to that line of business and are excluded from the determination of shared costs.

Office Space

Each line of business occupying floor space at Hydro Place is charged a rental charge. The square footage rental rate reflects the average annual capital and operating cost for Hydro Place as determined by the following formula:

Rental Rate = Hydro Place operating costs + return on rate base + annual depreciation / (divided by) Hydro Place total square footage.

According to Hydro, the cost based rental rate includes the following expenses for Hydro Place:

- Annual depreciation for all common assets.
- System Equipment Maintenance and operating projects.
- Expenses relating to salaries, fringe benefits, group insurance and employee future benefits for Office Services, Building Maintenance, and Transportation.
- Heat & Light.
 - Office Supplies.
- Postage.
 - Safety Supplies.
 - Consulting expenses related to Hydro Place.
 - Security Card Maintenance Contract.
 - Return on Rate base at WACC for all common assets.

In 2017, the cost per square footage rental rate was \$24.86 (2016 - \$23.79) which resulted in an increase in office space and rental costs recovered.

Telephone Infrastructure (PBX) Costs

All lines of business are charged a share of Telephone Infrastructure (PBX) costs including long distance charges. The Local Area Network (LAN) costs provided by Network Services are divided by the total number of LAN ports to derive a cost per user. The telephone costs provided by Network Services are divided by the number of telephone, fax, and modern lines to derive a cost per telephone per user. The mobile devices costs provided by Network Services are divided by the number of mobile devices to derive a cost per user. The average number of users is the factor used for the allocated costs per line of business. The cost per user allocated to lines of business for telephone costs in 2017 was \$373 per user (2016 - \$373), for LAN costs was \$161 per user (2016 - \$161) and for Mobile Devices was \$45 (2016 - \$Nil). Costs associated with mobile devices were not recovered in prior years.

In completing our procedures, we obtained the Company's supporting calculation of its intercompany administration fees charged for 2017. Our procedures included a recalculation of administration fee charged based on the allocation basis included in the table above. We did not note any exceptions in our procedures.

As a result of completing our procedures, we report that cost allocations for 2017 are in accordance with Hydro's methodology.

Rate Stabilization Plan ("RSP")

 Scope:

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Conduct an examination of the changes to the Rate Stabilization Plan to assess compliance with Board orders.

 Our examination of the RSP for 2017 included reviewing compliance with Board Orders and assessing the charges and credits including financing charges for reasonableness.

The RSP reviewed in this section describes the RSP operations based on 2015 test year inputs. At the conclusion of the 2013 Amended General Rate Application, the Board issued Order No. P.U. 49(2016). This Order included the approval of the 2015 test year inputs for hydrology, fuel price, customer load and the weighted average cost of capital that would also impact the 2015 and 2016 RSP activity. Order No. P.U. 49(2016) also approved the 2015 test year Rural Deficit allocations and the energy allocation approach, such that the allocation of the year to date load variations in the RSP load variation component between Newfoundland Power and the Island Industrial Customers would be based on energy ratios effective September 1, 2013.

In its Compliance Application relating to Order No. P.U. 49(2016), Hydro updated the operation of the 2015 and 2016 RSP based on the Order, with the exception of the 2015 test price of No. 6 fuel per barrel, however the impact of these adjustments were not reflected in the RSP until the beginning of 2017. These adjustments reduced the RSP balance as of December 31, 2016 from \$343.630 million to \$267.188 million. The difference of \$76.442 million is adjusted in the RSP as of January 1, 2017 (See Table B in this section for a breakdown of the adjustments). The 2015 test year price of \$64.41 per barrel of No. 6 fuel was not implemented in the RSP until the beginning of 2017.

The RSP had an accumulated credit balance of approximately \$74.244 million at December 31, 2017. The breakdown of the various components included in the 2017 Plan is as follows:

	201	7			2016	
Utility Customer	\$ (52,4	40,260)	due to customer	\$	(68,976,964)	due to customer
Industrial Customer	(1,6	08,676)	due to customer		(2,578,000)	due to customer
Utility - RSP Surplus	(12,6	38,065)	due to customer		(143,390,469)	due to customer
Industrial - RSP Surplus		-	due to customer		(388,883)	due to customer
Segregated Load Balance				200	(91,277,187)	deferred until Board Decision
Sub-total	(66,6	87,001)			(306,611,503)	
Hydraulic Balance	(7,5	57,375)		_	(37,018,152)	
Total Plan Balance	\$ (74,2	44,376)		\$	(343,629,655)	

Highlights of the RSP for 2017 include:

 • Unfavourable hydraulic conditions for the second consecutive year contributed to lower hydraulic production relative to the cost of service production resulting in additional fuel costs of \$11.3 million. Actual net hydraulic production in 2017 was 4,507.3 GWh in comparison to the cost of service net hydraulic production of 4,603.6 GWh.

 The Holyrood Operating Efficiency factor included in the calculation of the fuel savings in the Hydraulic plan is 618 kWh/barrel, which was set in the 2015 cost of service. The actual Holyrood Operating Efficiency factor based on the Holyrood production in 2017 and the number of barrels of oil used was 602 kWh/barrel (1671 GWh/2,776,834 barrels).

- The average No. 6 fuel price in 2017 was approximately \$68.60 per barrel in comparison to the 2015 cost of service price of \$64.41 per barrel which resulted in a fuel variation of approximately \$10.6 million due from customers.
 - The fuel price rider was established to adjust RSP rates for anticipated forecast fuel price changes. During 2017, the RSP adjustment for the utility customer, which includes the fuel price rider, resulted in \$51.3 million in recoveries (See Table B below). The RSP adjustment rate for the utility was (1.236) cents per kWh effective July 1, 2016 to June 30, 2017, as per Order No. P.U. 21 (2016), and (0.371) cents per kWh effective July 1, 2017, as per Order No. P.U. 22 (2017). The fuel rider was calculated based on a forecast fuel price of \$81.40 per barrel for the period July 1, 2017 to June 30, 2018. This rate also include a mitigation adjustment as per Order No. P.U. 22 (2017).

• In accordance with Order No. P.U. 26 (2017), the RSP adjustment rate for Industrial customers was (0.061) cents per kWh effective July 1, 2017. This rate also included a fuel rider and the mitigation rate adjustment, as per Order No. P.U. 26 (2017). For the seven months ended December 31, 2017, there was \$0.191 million of recoveries. (See Table B below).

On December 8, 2015, the Board issued Order No. P.U. 35 (2015). This Order approved a 3.7% increase in interim base rates for the Island Industrial customers, with an offsetting RSP Surplus adjustment so that there would be no increase in the rates paid by these customers. This Order was effective January 1, 2016. The drawdown of the Industrial customers RSP surplus balance effective January 1, 2016 as a result of this Order are (\$1.52)/kW and (0.294) cents per kWh. As of June 30, 2017 the amount of the 2017 drawdown was \$1.557 million. This resulted in the Industrial RSP Surplus account to be overdrawn by \$1.321 million (including finance charges). In Order No. P.U. 31 (2017), the Board approved the transfer of this amount to the Industrial Customers Current Plan.

• Also, effective July 1, 2015, the RSP drawdown adjustment rate for Teck Resources was 1.141 cents per kWh. For the seven months ended December 31, 2017, there was \$23,000 of refunds included in the Industrial Surplus component as the accumulated amount that has been segregated relating to Teck Resources. This RSP drawdown adjustment rate for Teck Resources ended June 30, 2017. The amount of \$1.557 million noted above and the \$23,000 for Tech Resources is included in Table B below as \$1.580 million, under the column "Refund and Recovery".

 In Order No. P.U. 35 (2016), the Board approved the "Newfoundland Power Customer Refund Plan" (the "Plan") to refund to its customers a portion of the RSP Surplus. These refunds commenced during 2017 and as of December 31, 2017, the payout of \$130.8 million consisted of \$120.4 million of refunds to Newfoundland Power customers, \$8.36 million of refunds to Hydro customers, admin costs of \$1.47 million to Newfoundland Power and \$0.57 million of admin costs to Hydro. (See Table B below) The tables below provide a breakdown of the activity in the RSP for 2017 as well as a continuity of the various component balances:

2017 RSP activity - Table A

(000)'s		ydraulic ariation	100000	Fuel iriation	800	Load triation	ral Rate eration	Total	
Hydraulic balance	\$	11,331	\$	-	\$		\$ -	\$	11,331
Utility customers		-		9,665		(1,559)	2,783		10,889
Industrial customers		_		892		(156)	-		736
Segregated load variation		-		×		(1,159)	-		(1,159)
Labrador Interconnected		13		Ξ.		+	- 4	_	13
Net change 2017	\$	11,344	\$	10,557	\$	(2,874)	\$ 2,783	\$	21,810

2017 RSP activity - Table B

(000)'s	В	Balance eginning of Year		odate 2015 & 016 for 2015 Test Year	N	Utility et Revenue sufficiency	100	Current ariation				Iydraulic Ilocation		Refund ecovery)	AI	Load locations	Ir	eallocate idustrial Balance	De	Balance cember 31st 2017
Hydraulic balance	\$	(37,019)	\$	15,611			\$	11,331	\$	(1,763)	\$	4,283	\$	100	\$	7:	\$		\$	(7,557)
Utility customers		(68,978)		18,313		(5,773)		10,889		(3,515)		(3,909)		51,270		(50,737)				(52,440)
Industrial customers		(2,578)		760		*0		736		(132)		(361)		191		(1,546)		1,321		(1,609)
Segregated load variation		(91,277)		39,299		*		(1,159)		(847)		4		140		53,984				500 5
Utility Surplus		(143,390)		2,361		÷1				(2,415)				130,806		2		2		(12,638)
Industrial Surplus		(388)		97				14		32		12		1,580		1		(1,321)		
Labrador Interconnected (1)	_	- 1-	_	-			_	13	_	-	_	(13)	_		_		_	7		-
Net change 2017	\$	(343,630)	\$	76,441	\$	(5,773)	\$	21,810	\$	(8,640)	5		\$	183,847	\$	1,701	\$		\$	(74,244)
Industrial-Revenue Deficiency	-	(*)		0.0		E		- 2		-		(*)		141		(1,527)		-		
Payment to NARL Refining		144		141		20		140		27		-		4	_	(174)		9		+

(1) The amount is written off to net income.

There were various Orders issued by the Board during 2017 that impacted the operation of the RSP. We have provided highlights of them below:

Order No. P.U. 16 (2017)

 In Order No. P.U. 16 (2017), issued May 12, 2017 the Board ordered that the Utility segregated load variation balance of \$50,737,152 would be transferred to the Newfoundland Power Current Plan as of March 31, 2017 to mitigate the proposed July 1, 2017 RSP Adjustment rate increase. This amount is included in Table B above, under the "Load Allocation" column.

Order No. P.U. 22 (2017)

 On June 14, 2017, the Board approved the following matters that impacted the operation of the RSP:

 Approved Hydro's proposal to credit \$6.577 million to increase the balance in the Newfoundland Power RSP Current Plan balance effective January 1, 2017, and to debit \$0.804 million from the Newfoundland Power RSP Current Plan balance effective June 30, 2017, to Revenue Sufficiency" column.

effective July 1, 2017:

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12 13	•	The combined rate is (0.371) cents per kWh effective July 1, 2017.
14	Order	No. P.U. 24 (2017)
15		
16	On Jun	e 20, 2017, the Board ordered the following:
17	970	
18	0	Hydro was required to transfer the necessary funds from the Industrial Customer RSP Load
19		Variation balance to eliminate the cumulative revenue deficiency for the period 2014 to 2017
20		for Island Industrial customers. This amount was calculated to be \$1.527 million. See Table B
21		above, under the "Load Allocation" column.
22		
23	•	Hydro was required to make a one-time payment of \$0.174 million from the Industrial
24		Customer RSP Load Variation balance to NARL Refining Limited Partnership on or before
25		July 1, 2017. See Table B above, under the "Load Allocation" column.
26		TI I
27 28	•	Hydro was required to transfer the remaining Industrial Customer RSP Load Variation balance
29		to the Industrial Customer RSP Current Plan to mitigate the proposed July 1, 2017 RSP Rate Adjustment rate increase. This amount was calculated to be \$1.546 million. See Table B above,
30		under the "Load Allocation" column.
31		under the Load Anocadon Column.
32		Hydro was required to file for Board approval, a revised Schedule of Rates, Tolls and Charges
33		and RSP Rules, effective July 1, 2017, incorporating the findings of the Board in this Order and
34		providing detailed calculations in relation to the transfers from the Industrial Customer RSP
35		Load Variation balance and the resulting impacts on rates.
36		0 1
37		The revised Schedule of Rates, Tolls and Charges and RSP Rules shall set out the proposed
38		RSP Current Plan rate, calculated in the ordinary course, and the RSP Current Plan mitigation
39		rate.

eliminate the cumulative excess earnings for the period 2014 to 2017 from Newfoundland

Approved the following riders and adjustments for Hydro's Utility Customer rate to be

a) RSP Fuel Price Projection Rider of 0.672 cents per kWh

c) RSP Mitigation Adjustment rate of (0.911) cents per kWh

b) RSP Recovery Adjustment of (0.132) cents per kWh

Power. The net amount of \$5.773 million is included above in Table B, under the "Utility Net

Order No. P.U. 26 (2017)

On June 29, 2017, Hydro filed an Application in accordance with Order No. P.U. 24(2017), seeking approval of a change in the rates to be charged for the supply of power and energy to Hydro's Island Industrial customers and for approval of changes to the RSP rules.

The proposed rates relating to the operation of the RSP for the Island Industrial customers included:

a) RSP Fuel Price Projection Rider of 0.625 cents per kWh

- b) RSP Recovery Adjustment of (0.373) cents per kWh
- c) RSP Mitigation Adjustment rate of (0.313) cents per kWh

The combined rate is (0.061) cents per kWh effective July 1, 2017.

Hydro also proposed changes to the RSP rules to discontinue the segregation of the RSP Load Variation balance effective April 1, 2017 to reflect the findings of the Board in Order No. P.U. 24 (2017) which resulted in a zero balance in the segregated RSP Load Variation as of March 31, 2017.

On July 6, 2017, the Board approved the rates proposed by Hydro for the Island Industrial customers effective for electrical consumption on or after July 1, 2017. The Board also approved the proposed changes to the RSP rules.

Order No. P.U. 31 (2017)

On September 14, 2017, Hydro filed an application requesting approval of:

- (i) Required revisions to the RSP rules to reflect changes to the published Bank of Canada foreign exchange rates and to clarify that fuel price projection calculations reflect that fuel price changes are relative to the test year fuel cost.
- (ii) Revision to the Industrial customer rate sheet to remove the reference to the RSP Surplus rate adjustment which was discontinued effective July 1, 2017.
- (iii) A one-time transfer, effective September 30, 2017, to the Industrial Customer RSP Current Plan of the debit balance owing to Hydro from the Industrial customers in relation to the RSP Surplus rate adjustment, to permit recovery of the balance through the normal RSP adjustment on January 1, 2018.

The current RSP rules (Sections C.1 and C.2), required the use of the US to Canada noon exchange rate for the purpose of calculating fuel price projections for Island Industrial Customers and Newfoundland Power. However, Hydro noted that effective April 28, 2017, the Bank of Canada no longer publishes noon exchange rates, instead, the Bank publishes foreign exchange rates once daily to represent the daily average rate against the Canadian dollar. Hydro proposed that Sections C.1 and C.2 to become effective September 30, 2017 to reflect the availability of the foreign exchange rates from the Bank of Canada.

The other change to the RSP rules was just to clarify that in Sections C.1 and C.2 the fuel price projection calculation reflect that the fuel price changes are relative to the test year fuel cost. Hydro proposed removing the reference to "average Test Year Cost of Service <u>purchase price</u> for No. 6 Fuel" to "average Test Year Cost of Service <u>cost of</u> No. 6 Fuel". This proposal was consistent with the current practice of the Board in computing the fuel price projection.

In accordance with OC2013-89, Hydro has refunded the Island Industrial Customer RSP Surplus balance through the RSP Surplus rate adjustments applied to customer bills. Since these rate riders remained in effect for longer than forecast, it resulted in a refund in excess of the balance owed to the Island Industrial Customers, which meant that the Island Industrial Customer RSP Surplus balance was in a debit balance of \$1.321 million, owing to Hydro.

Hydro noted that there was no provision in the RSP rules to provide recovery of the RSP Surplus balance owing from the Island Industrial Customers, and proposed that the disposition of this remaining balance be done as a one-time transfer to the Island Industrial Customer RSP Current Plan, effective September 30, 2017 and be recovered through the normal RSP adjustment update required on January 1, 2018.

The Board agreed that the proposed revisions were required to accurately reflect the Industrial customer rates, to provide for the recovery of the balance owing to Hydro with respect to the RSP Surplus rate adjustment, and to provide clarity to the operation of the RSP.

If the Board approved this proposed transfer, Hydro also proposed to modify Section E of the RSP rules to reflect the completion of the disposition of the RSP Surplus for the Island Industrial customers.

On October 10, 2017, the Board ordered that the following would be approved effective September 30, 2017:

- (i) The proposed revisions to the RSP rules.
- (ii) The revision to the Industrial Customer rate sheets
- (iii) A transfer of the balance in the Industrial Customer RSP Surplus account to the Industrial Customer RSP Current Plan. See Table B above for the transfer of the \$1.321 million to the Industrial Customers plan balance.

Order No. P.U. 44 (2017)

On December 21, 2017, Hydro filed an application for an Order of the Board to continue the current Island Industrial Customer RSP Fuel Rider and the RSP Current Plan Adjustment rates past January 1, 2018 and to direct Hydro to file an application to update the Island Industrial Customer RSP Fuel Rider and RSP Current Plan Adjustment to be effective no later than July 1, 2018.

The current RSP rules provided that the Island Industrial customer rates be adjusted on January 1 each year to update the RSP Fuel Rider and the RSP Current Plan Adjustment.

Hydro's reasoning for delaying the RSP Fuel Rider and the RSP Current Plan adjustment was that the January 1, 2018 update of the RSP Fuel Rider would have resulted in a material rate decrease and as a result of the expiry of the rate mitigation approved in Order No. P.U. 24 (2017), a material increase in Island Industrial customer rates was projected for July 1, 2018. Also, Hydro filed a general rate application in July 2017 for the Test Years 2018 and 2019 which was also requested a rate increase in 2018.

Hydro stated in their Application, that the potential implementation of three customer rate changes in a relatively short time period was contrary to customer rate stability and was not conducive to regulatory efficiency.

are interim.

1	The Board agreed that suspending the January 1, 2018 RSP Fuel Rider and the RSP Current Plan
2	Adjustment rates for the Island Industrial customers and continuing with the current Island Industrial
3	customer rates on an interim basis was reasonable in the circumstances.
4	On December 28, 2017, the Board ordered the following:
5	CONTROL OF THE PROPERTY CONTROL OF THE CONTROL OF T
6	(i) The January 1, 2018 adjustment to the Island Industrial customer RSP rates was
7	suspended until a further Order of the Board.
8	
9	(ii) The current Island Industrial customer rates will continue on an interim basis, effective

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Based upon our review, we report that the RSP is operating in accordance with Board Orders

January 1, 2018 and Hydro shall within 30 days of this Order file a revised Schedule of

Rates, Tolls and Charges setting out that the rates for the Island Industrial customers

and the charges and credits made to the Plan in 2017 are supported by Hydro's documentation and accurately calculated.

Deferred Charges

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Scope: Conduct an examination of the changes to deferred charges and assess their reasonableness and prudence in relation to sales of power and energy.

The following table shows the transactions in the deferred charges account for 2016 to 2017:

('000s)	Balance Jan 1/17	Add. (Disp)	Reclass	Recovery	Amort.	Balance Dec 31/17	Balance Dec 31/16
Realized Foreign Exchange Losses	\$ 53,924	\$ -	S -	s -	\$ (2,157)	\$ 51,767	\$ 53,924
CDM Program	8,363	1,463	4	(503)		9,323	8,363
Deferred Foreign Exchange on Fuel	(158)	(400)	-	2		(558)	(158)
2014 Cost Deferral	38,750	(1,043)	-	(37,707)	-		38,750 2
2015 Cost Deferral	24,541	3,119	-	(27,660)	-	-	24,541 2
2016 Cost Deferral	32,440	3,636	(31,040)	(5,036)			32,440 2
Deferred Lease Costs	4,471	*	-	=	(1,341)	3,130	4,471
Phase II Hearing Costs	869	264		5	-	1,133 1	869 2
Deferred Hearing Costs	250		-	-	(250)	-	250
Asset Disposal	387		×	×	(19)	368	387
Fuel Supply Deferral	3.	-	~	2			23
Energy Supply Deferral	+	18,707	28,320	4		47,027 1	
Holyrood Conversion		3,532	4,400	4		7,932 1	2
Isolated Systems Labrador RSP Refund	*	(954) (376)	(1,680)	1	-	(2,634) 1 (376)	14.
Deferred Power Purchases	-	(317)	8	3	570	(317)	
	\$163,837	\$ 27,631	ş -	\$ (70,906)	\$ (3,767)	\$ 116,795	\$ 163,837
Deferred charges excluded from rate base					29	\$ (53,458) 1	\$ (96,600) 2
					19	\$ 63,337	\$ 67,237
Average deferred charges					8	\$ 65,287	\$ 67,756
					100	And in case of the last of the	

Realized Foreign Exchange Losses

Hydro continues to amortize costs associated with foreign exchange losses consistent with past practice.

Conservation Demand Management (CDM) Program

Pursuant to Order No. P.U. 49 (2016), Hydro received approval to defer 2016 costs related to the CDM Program. Actual costs deferred in 2017 were \$1,463,000 (2016 - \$1,154,000). In Order No. P.U. 22 (2017), the Board approved the CDM deferral account definition which stated that the account balance as at December 31 each year shall be recovered over a period of seven years using a CDM Recovery Adjustment and that recovery of annual amortizations of costs in this account shall be through an annual application. The rates came into effect and recovery of the balance began on July 1, 2017.

Deferred Foreign Exchange on Fuel

Hydro purchases a significant amount of fuel for the Holyrood Thermal Generating Station (HGTS) in US dollars. Hydro notes that the RSP allows Hydro to defer variances in fuel prices, including foreign exchange fluctuations. During 2017, Hydro recognized in regulatory assets, foreign exchange gains on

fuel purchases of \$400,314. According to Hydro the foreign exchange deferral is a change in accounting required due to adoption of IFRS. Prior to IFRS, Hydro recorded the full amount of the foreign exchange gain or loss in inventory. Upon adoption of IFRS, Hydro segregated the foreign exchange gain or loss which would require immediate change to the company's profit and loss instead of inventory. In order to keep accounting for the RSP consistent with prior years Hydro created a regulatory asset/liability to segregate the foreign exchange gain or loss until the fuel is consumed at which time the fuel inventory used and the relevant deferred foreign exchange on inventory would be realized and flow through the RSP.

2014, 2015, and 2016 Cost Deferrals

In Order No. P.U. 22 (2017), the Board approved \$37,757,000 of the \$38,750,000 2014 cost deferral, resulting in a loss in 2017 of \$1,043,000 and the disposition of the balance from the RSP.

In Order No. P.U. 22 (2017), the Board approved \$27,700,000 of the \$24,541,000 2015 cost deferral, resulting in a gain in 2017 of \$3,119,000 and the disposition of the balance from the RSP.

The 2016 cost deferral of \$32,440,000 consisted of energy supply costs of \$31,040,000 and other costs of \$1,400,000. As a result of Order No. P.U. 22 (2017), \$31,040,000 was reclassified to the Energy Supply, Isolated Systems and Holyrood Conversion deferrals. The Board also approved other 2016 costs of \$5,000,000, which resulted in an increase to profit in 2017 of \$3,636,000 and the disposition of the balance from the RSP.

Deferred Lease Costs

Pursuant to Order No. P.U. 38 (2013), Hydro received approval to defer lease costs associated with the 16 MW diesel plant and other necessary infrastructure estimated to be \$5,763,200. Actual costs deferred in 2014 were \$3,680,000. In 2015, Hydro deferred an additional \$1,440,000. In 2016, pursuant to Order Nos. P.U. 17 (2016) and P.U. 23 (2016) Hydro received approval to defer additional lease costs of \$1,300,000 and \$300,000 respectively. The actual cost incurred in 2016 was \$1,584,000. In Order Nos. P.U. 17 (2016), P.U. 23 (2016) and P.U. 49 (2016), the Board also approved the amortization of the deferred balance over a period of five years.

Phase II Hearing Costs

In Order No. P.U. 13 (2016), Hydro received approval to defer costs for 2014, 2015 and subsequent years, including consulting fees, salary transfers and overtime, relating to Phase II of the investigation into the reliability and adequacy of power on the Island Interconnected System after the interconnection with the Muskrat Falls generating station. Total costs of \$869,000 were deferred by Hydro in fiscal 2016. In 2017, Hydro is deferring an additional \$264,000 relating to this account, for a total balance of \$1,133,000. According to the 2017 GRA, Hydro has not proposed any amortization cost to be included in 2018 or 2019 revenue requirement and therefore have excluded these deferred charges from the calculation of average rate base in 2017.

Deferred Hearing Costs

In Order No. P.U. 49 (2016), Hydro received approval to amortize, over a three-year period beginning in 2015, general rate application costs for 2015 in the amount of \$750,000. This deferral was fully amortized at December 31, 2017.

Asset Disposal

In Order No. P.U. 49 (2016), the Board ordered that Hydro defer the \$425,000 loss on disposal related to the Sunnyside transformer that was disposed of in 2014. Hydro is required to recover the deferred asset in rate base and amortize the asset over a 22 year period, which commenced in 2015. The 2017 deferral is net of amortization.

1 Energy Supply Deferrals (Energy Supply, Holyrood Conversion and Isolated Systems)

In Order No. P.U. 22 (2017), the Board approved the Energy Supply, Holyrood Conversion and Isolated Systems deferral account definitions which stated that an application is required annually by March 31. As the deferral account definitions were not approved until July 2017, an application was

March 31. As the deferral account definitions were not approved until July 2017, an application was filed by Hydro on October 11, 2017, for approval of the recovery of the 2015 and 2016 balance of

these accounts. On November 29, 2017, the Board issued Order No. P.U. 39 (2017) and dismissed this application. On March 29, 2018, Hydro filed its 'Application for Approval to Defer the 2015, 2016 and 2017 Balances in i) the Isolated Systems Supply Cost Variance Deferral Account; ii) the Energy Supply

Cost Variance Deferral Account; and iii) the Holyrood Conversion Rate Deferral Account'. These balances have not yet been approved by the Board and have been excluded from the calculation of

average rate base in 2017. The recovery of the deferral is subject to a future Board Order.

In 2017, \$31,040,000 relating to energy supply deferred for 2015 and 2016 was reclassified from the 2016 Cost Deferral to the Energy Supply, Isolated Systems and Holyrood Conversion deferrals. The net increase to profit in 2017 was \$21,285,000.

The Board has not approved recovery of costs associated with these deferral accounts. Therefore, according to Hydro, for financial reporting purposes the Company has recorded an allowance of 20% of the balance of these deferral accounts. As a result, the deferral balances presented above differ from the amounts reported in Hydro's 'Application for Deferral of 2015, 2016 and 2017 Supply Costs' by approximately \$13,076,186, or 20%, as shown below.

('000s)		Energy Supply	1000	olyrood nversion		solated ystems	Totals
Total Deferrals - Deferral Application	\$	58,798	\$	9,896	\$	(3,293)	\$ 65,401
20% Allowance		(11,771)		(1,964)		659	(13,076)
Total Deferrals - Annual Return	S	47.027	s	7 932	8	(2.634)	\$ 52 325

Labrador RSP Refund

Pursuant to Order No. P.U. 22 (2017), during 2017 Hydro refunded Labrador Industrial Transmission customers' excess revenues relating to the period of 2014 to 2017. The Board also ordered that Hydro apply a rate reduction for a 30 month period to address excess revenues relating to Hydro's rural customers on the Labrador Interconnected System. In July 2017, Hydro began amortization of excess revenues which resulted in a decrease to profit of \$376,000.

Deferred Power Purchases

In 1997, the Board ordered Hydro to defer \$1.1 million related to reduced purchase power rates resulting from the interconnection of communities in the area of L'Anse au Clair to Red Bay to the Hydro-Quebec system and amortize the balance over a 30 year period. This deferral was added as a recovery in 2017 with remaining unamortized savings in the amount of \$317,000 deferred as a regulatory liability. Prior to 2017, this balance was excluded from rate base but should have been included.

Based upon our analysis, we noted:

 Energy Supply, Holyrood Conversion and Isolated Systems deferral accounts have not yet been approved by the Board; and

• The recovery of Phase II Hearing Costs has not yet been approved by the Board.

These deferral accounts have been excluded from rate base.

Hydro's December 31, 2017 quarterly report.

21 in the 2017 annual financial return.

Key Performance Indicators and Initiatives and Efforts Targeting Productivity and Efficiency Improvements

In Order No. P.U. 14 (2004) Hydro was ordered to file annually with the Board a report outlining:

The 2017 annual report on strategic goals and objectives and productivity initiatives was filed with

i. a strategic overview highlighting core strategies, corporate goals and achievements;

ii. appropriate historic, current and forecast comparisons of reliability, operating, financial

and other key targeted outcomes/measures, including certain specified KPI's; and

iii. initiatives targeting productivity or efficiency improvements, including the status of

ongoing projects and improved performance resulting from completed projects.

In addition to the filing requirements identified above, Order No. P.U. 14 (2009) requires the filing of a

report on Hydro's Conservation and Demand Management activities. This report is included as Return

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Scope:

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Review Hydro's Annual Report on Key Performance Indicators and any other information on initiatives and efforts targeting productivity or efficiency improvements in 2017.

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22 Strategic Goals and Objectives

> The quarterly report referenced above provides information on Hydro's achievements relative to its 2017 strategies, goals and initiatives. This section provides details on activities and outcomes relative to a broad range of initiatives undertaken during the 2017 fiscal year.

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Safety

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To track their performance on this objective Hydro continued to monitor All Injury Frequency, Lost Time Injury Frequency, the ratio of condition and incident reports to lost time and medical treatment injuries, and the severity rate. According to Hydro, during 2017, the Company continued executing its annual safety plan. Some of its initiatives, as noted by Hydro, are highlighted below.

- Hydro's Safety and Health Monitoring Plan continued to focus on program assessment and audits designed to provide assurance of program compliance, and to identify opportunities for improvement.
- Hydro has continued to work on the development of a Safety Management System (SMS).
- Hydro continued to roll out its Corporate Injury Prevention Campaign, which emphasizes the company's top injury trends.
- Hydro's Public Safety Campaign regarding power line hazards continued in partnership with other utilities and agencies. The campaign focused heavily on promoting public awareness of the hazards posed by power lines. Hydro is also participating in the Technical Advisory Committee with WorkplaceNL to update the power lines hazard course provided to non-utility companies working near power lines.
- The field visibility of management and safety professionals continued to be high priority for Hydro. Hydro targeted 12 field compliance audits for 2017 and had completed 31 as of the end of the year.

The results of these metrics have been presented in the table below.

Measurement	Year-to-date 2017 Actual	Annual 2017 Plan	Annual 2016 Actual	Target Met
All Injury Frequency (AIF)	0.71	0.6	0.74	No
Ratio of condition and incident reports to lost time and medical treatment injuries (lead/lag ratio)	743:1	750:1	629:1	No

Hydro's safety targets noted above were not met in 2017. With regards to the All Injury Frequency metric, Hydro has been successful in reducing the average; however, they did not meet their target for 2017.

Environment and Conservation

Targets used to evaluate this goal are summarized below:

Measurement	Year-to-Date 2017 Actual	Annual 2017 Target	Annual 2016 Actual	Target Met
Achievement of EMS targets	100%	>95%	100%	Yes
Annual energy savings from Residential and Commercial Conservation and Demand Management Programs	2,631 MWh	1,215 MWh	1,976 MWh	Yes
Annual energy savings from Internal Energy Efficiency Programs	405 MWh	220 MWh	669 MWh	Yes

The measurement of annual energy savings from Residential and Commercial Conservation and Demand Management Program exceeded the 2017 target. Hydro also achieved results of 405 MWh of energy savings for the Internal Energy Efficiency activities, compared to the target of 220 MWh. These results are primarily due to partnerships and programs detailed below.

- The takeCHARGE partnership offers rebate programs to assist residential and commercial customers in reducing their electricity usage.
- The Hydro Residential Program relates to five programs offered jointly by the utilities and an additional program offered solely by Hydro.
- Isolated Systems Community Energy Efficiency Program provides outreach, education and energy efficient products in the remote diesel-system communities within Newfoundland and Labrador free of charge.
- Hydro's Commercial Program includes the Business Efficiency and Isolated Business
 Efficiency programs which are available to business customers in Hydro's interconnected
 system and isolated diesel service areas.
- Hydro's Internal Program aims to achieve energy savings form initiatives to reduce electricity consumption at its facilities located in both diesel and interconnected service areas.

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Key Performance Indicators

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Section 4 to the December 31, 2017 quarterly report filed by Hydro includes the 2017 Annual Report on Key Performance Indicators. The Key Performance Indicators ("KPI") results for 2017 as compared with prior years are summarized in the following table:

Category / KPIs ⁵	Measure Definition	Units	2013	2014	2015	2016	Avg. 13- 16	2017	Variance from Average
Reliability								147	The state of the s
Generation									
Weighted Capability Factor	Availability of Units for Supply	%	75.5	79.7	79.9	77.1	78.1	81.8	3.8
Weighted DAFOR	Unavailability of Units due to Forced Outage	%	12.2	8.2	3.4	10.0	8.5	6.4	(2.1)
Transmission									-
SAIDI	Outage Duration per Delivery Point	Minutes / Point	468.5	458.0	476.0	325.0	431.9	398.3	(33.6)
SAIFI	Number of Outages per Delivery Point	Number / Point	3.5	3.8	3.1	2.9	33	2.1	(1.2)
SARI	Outage Duration per Interruption	Minutes / Outage	133.9	121.0	154.0	112.0	130.2	189.5	59.3
Distribution									
SAIDI	Average Outage Duration for Customers	Hours / Customer	18.6	19.6	17.5	15.7	17.8	19.6	1.8
SAIFI	Number of Outages for Customers	Number / Customer	5.7	6.8	7.0	6.6	6.5	5.3	(1.2)
End User SAIDI	Average Outage Duration for Customers	Hours / Customer	N/A	N/A	3.1	2.4	28	2.8	0.0
End User SAIFI	Number of Outages for Customers	Number / Customer	N/A	N/A	2.0	1.3	1.7	1.3	(0.4)
Under Frequency Load Shedding	1				0-		- 15		
UFLS	Customer Load Interruptions Due to Generator Trip	Number of Events	7	14	8	6	9	9	0
Operating	1931 P				1,00				100
Hydraulic Conversion Factor ¹	Net Generation / 1 Million m ³ Water	GWh / MCM	0.432	0.433	0.433	0.432	0.433	0.432	(0.001)
Thermal Conversion Factor ²	Net kWh / Barrel No. 6 HFO	kWh / BBL	595	584	602	608	597	601	3.8
Financial (Regulated)								107,10	
Controllable Unit Cost ³	Controllable OM&A\$ / Energy Deliveries	\$ / MWh	\$15.53	\$18.09	\$16.71	\$20.07	\$17.60	\$13.90	(S4)
Generation Controllable Costs	Generation OM&A\$ / Installed MW	\$ / MW	\$26,774	\$30,013	\$32,599	\$27,095	\$29,120	\$28,457	(\$663)
Generation Controllable Costs	Generation OM&A\$ / New Generation	\$ / GWh	\$7,568	\$8,150	\$9,010	\$7,738	\$8,117	\$7,991	(\$126)
Transmission Controllable Costs	Transmission OM&A\$ / 230 kV Eqv Circuit	\$ / Km	\$5,281	\$7,043	\$7,615	\$6,148	\$6,522	\$4,979	(\$1,544)
Distribution Controllable Costs	Distribution OM&A\$ / Circuit Km	\$ / Km	\$3,345	\$3,304	\$3,053	\$3,338	\$3,260	\$3,493	\$232
Other	1 121	E / E - /- /		Carlo	10.12		1.116	THE	ii El
Percent Satisfied Customers ⁴	Satisfaction Rating	Max = 100%	N/A	84%	N/A	90%	87%	N/A	N/A

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Notes:

1. For the Bay d'Espoir hydroelectric plant.

2. For Holyrood thermal plant.

3. Energy deliveries have been normalized for weather, customer hydrology, and industrial strikes.

4. There was no customer satisfaction survey completed in 2017.

5. Grant Thornton did not independently verify the calculation of the KPIs

- As consistent with prior year, Hydro reports on 18 KPIs covering the following four areas: reliability,
- 2 operating, financial and customer related.

Category	KPI	Units	2017 Target	2017 Results	Target Achieved	
	Weighted Capability Factor (WCF)	%	79.4 1	81.8	Yes	
	Weighted DAFOR	%	5.5	6.4	No	
	T-SAIDI	Minutes / Point	551	398.3	Yes	
	T-SAIFI	Number / Point	3.3	2.1	Yes	
Poliobilim	T-SARI	Minutes / Outage	167	189.5	No	
Kenabinty	D-SAIDI	Hours / Customer	/ Customer 12.0 19.6 No	No		
D-SAIDI D-SAIFI End User SAIDI	Number / Customer	5.6	5.3	Yes		
	End User SAIDI	Hours / Customer	2.4	2.8	No	
	End User SAIFI	Number / Customer	1.5	1.3	Yes	
	Underfrequency Load Shedding	# of events	6	9	No	
0	Hydraulic CF	GWh / MCM	0.433	0.432	No	
Operating	Thermal CF	kWh / BBL	618 ²	601	No	
	Controllable Unit Cost	\$/MWh	N/A	\$13.90	N/A	
	Generation Controllable Costs	S/MW	N/A	\$28,457	N/A	
Reliability Operating Financial	Generation Output Controllable Cost	\$/GWh	N/A	\$7,991	N/A	
	Transmission Controllable Cost	\$/Km	N/A	\$4,979	N/A	
	Distribution Controllable Cost	\$/Km	N/A	\$3,493	N/A	
Other	Customer Satisfaction (Residential)	Max = 100%	N/A	N/A	N/A	

Notes:

1. Target is based on planned annual maintenance outages, an allowance for other short duration maintenance outages and targeted forced outage durations.

Hydro's target of 618 is based on the approved conversion factor in Board Order No. P.U. 49(2016). This differs from Hydro's 2017 forecast conversion factor
of 602, which is derived based on forecast kWh and fuel consumption.

3. There was no customer satisfaction survey completed in 2017.

During 2017, Hydro met 5 out of the 10 reliability KPIs.

Within the operating category, Hydro achieved a net hydraulic conversion factor of 0.432 GWh/MCM, which is below the 2017 target of 0.433 GWh/MCM. According to Hydro, the lower conversion factor for hydraulic generation is primarily due to lower inflows to the Bay d'Espoir system as a whole. There was minimal spill in the Bay d'Espoir system in 2017, which was related to a spill event at Granite and approximately 15 days of bypass in May. In addition, the periods of inflow from July through to the end of year were lower than target, also contributing to the lower conversion factor.

The net thermal conversion factor of 601 kWh per barrel was below the target of 618 kWh per barrel, however comparable to Hydro's 2017 budget of 602 kWh per barrel.

As indicated by Hydro, the Customer Satisfaction Survey is completed on a biennial basis, and thus, the next survey is to be completed in 2018. The Customer Satisfaction KPI is therefore not applicable for 2017.

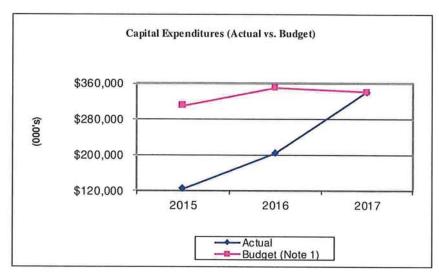
We have reviewed the KPI results and the explanations provided by Hydro for the changes and variations experienced in 2017 and find them to be consistent with our observations and findings noted in conducting our annual financial review. There were no internal inconsistencies identified in Hydro's report.

Capital Expenditures

Scope: Review the Company's 2017 capital expenditures in comparison to budgets and follow up on any significant variances.

The following table details the actual versus budgeted capital expenditures for the past three years from 2015 to 2017:

(000's)	_	2016	2017			
Actual	\$	125,119	\$	203,941	\$	340,742
Budget (Note 1)	\$	311,177	\$	350,602	\$	340,501
Under/Over Budget		(59.79%)		(41.83%)		0.07%



Note I: The 2017 budget consists of the following: capital budget approved under Order No. P.U. 45 (2016) - \$271,266,000; new projects approved under Order No. P.U. 5 (2017) - \$3,045,000; new projects approved under Order No. P.U. 5 (2017) - \$3,045,000; new projects approved under Order No. P.U. 10 (2017) - \$1,349,000; new projects approved under Order No. P.U. 10 (2017) - \$1,349,000; new projects approved under Order No. P.U. 13 (2017) - \$1,349,000; new projects approved under Order No. P.U. 13 (2017) - \$1,425,000; new projects approved under Order No. P.U. 13 (2017) - \$2,610,000; new projects approved under Order No. P.U. 20 (2017) - \$2,610,000; new projects approved under Order No. P.U. 21 (2017) - \$3,715,000; new projects approved under Order No. P.U. 27 (2017) - \$540,000; new projects under \$50,000 approved by Hydro - \$508,000; projects carried forward to 2017 - \$38,256,000.

The above graph demonstrates that in 2015 and 2016 the Company was under budget on its capital expenditures by 59.79% and 41.83% respectively, and consistent with budget in 2017. Actual expenditures increased from \$203,941,000 in 2016 to \$340,742,000 in 2017. This increase in expenditures is primarily as a result of the 230kV Transmission Line from Bay d'Espoir to Western Avalon project, along with other new transmission infrastructure, being largely completed in 2017 as opposed to 2018. This is further explained within the 'Capital Budget Guidelines Policy' section below.

1 The following table details the actual versus forecast capital expenditures for 2017, included in the Company's 2 2017 GRA:

(000's)	2017		
Actual	\$ 340,742		
Forecast	\$ 370,195		
Under/Over Forecast	(7.96%)		

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The 2017 actual capital expenditures was 7.96% less than the amount forecast in the 2017 GRA. As per review of the Capital Expenditures and Carryover Report, the Company carried over \$24,889,900 into 2018 that was originally forecasted for 2017.

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Upon order from the Board, the Company must excluded certain capital assets from the rate base calculation. The following table presents a breakdown of the total assets excluded from rate base for 2016 and 2017:

	2017	2016
HRD Unit 1	2,709	3,502
Holyrood Fuel Oil Heat Trace	968	1,235
Charlottetown Diesel Plant	340	399
Sunnyside Transformer T8	4,480	4,623
Sunnyside Breaker, B1L17, Overhaul	333	343
Lab City Voltage Conversion	191	196
WAV Transformer T5 - Perform Upgrades	1,297	659
Re-heat Boiler - Holyrood unit # 2	1,083	613
Re-heat Boiler - Holyrood unit # 1	653	370
Transmission Line Reroutes - Sally's Cove	1,335	678
Penstock # 1 Refurbishment - Bay d'Espoir	6,691	3,284
Access Roads Refurbishment - Bay d'Espoir	2,675	1,358
Allowance for Unforeseen	(2,000)	(1,000)
Other ¹	386	417
Total	21,141	16,676

Note 1: Other relates to 11 expenditures within the Prudence Review order P.U. 13 (2016).

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Capital Budget Guidelines Policy

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The Company is required to follow Capital Budget Guidelines Policy number 1900.6. Within these guidelines the Company must apply for approval of supplemental capital budget expenditures and file an annual capital expenditure report by March 1 of the following year explaining variances of both \$100,000 and 10% from budget. Included in the Company's 'Capital Expenditures and Carryover Report' dated March 1, 2018, the Company has provided explanations for variances on 70 projects. We confirm that the Company is in compliance with this guideline.

%

(27.76%)5.55% (16.24%)

176.76%

(28.31%)

(8,887)

Guideline 1900.6 also requires that the Company provide a summary of the actual versus budget variance for the past 10 years and "should the overall variance in any two years exceed 10% of the budgeted total the report should address whether there should be changes to the forecasting or capital budgeting process which should be considered".

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In the Company's 'Capital Expenditures and Carryover Report' the required schedule was provided which compared budget versus actual expenditures for 2008 to 2017. Of this 10 year period, the Company was under budget for 9 years (ranging from a 6.4% variance in 2011 to a 59.8% variance in 2015). However, in 2017, the Company's capital spending was consistent with budget. The average percent variance during this 10 year period is 21.79%.

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The Company has noted that over the 9 year period, 2008 to 2016, the annual variance between budget and actual capital expenditures was primarily due to under-spending as a result of not completing all projects approved each year. The Company attributes this to unavoidable delays due to factors such as system constraints which are precipitated by changes in hydrology, and equipment failures.

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In 2017, there was a significant increase in spending which, according to Hydro, is primarily as a result of the accelerated in-service date for the 230kV Transmission Line from Bay d'Espoir to Western Avalon (TL 267) project. Expenditures related to this project totalled \$213,663,700 in 2017; this caused a redistribution of \$38,000,000 from 2018 planned expenditures to 2017 to better reflect when the funds would be expended. Excluding the TL 267 project from the Company's current variance of 0.07% over budget, results in the overall variance being approximately 22.75% under budget. The acceleration of the TL 267 project resulted in several projects being carried over into 2018, resulting in the underspending on numerous other projects in 2017.

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A breakdown of the total capital expenditures and budget for 2017 with variances by asset category is as follows:

(000's)	 17 Actual	201	7 Budget	V	ariance
Generation	\$ 20,120	\$	27,853	\$	(7,733)
Transmission and Rural Operations	283,592		268,685		14,907
General Properties	8,382		10,007		(1,625)
Allowance for Unforeseen Events	5,646		2,040		3,606

New Projects Approved under \$50,000	_	502	 530	 (28)	(5.28%)
Total	\$	340,742	\$ 340,501	\$ 241	0.07%

22,500

31,387

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As indicated in the table, total capital expenditures are consistent with budget. This budgeted amount includes the approved capital budget projects by the Board for \$302,245,000 and carryovers from 2016 to 2017 of \$38,255,700. The Company has reported that there are 60 projects which were included in the 2017 budget which have expenditures totaling \$24,889,900 carried forward to 2018.

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Hydro's 'Capital Expenditures and Carryover Report' discloses actual and budgeted past expenditures, as well as actual and budget forecasted expenditures beyond 2017 for each project. A breakdown of these expenditures with variances by category is as follows:

Supplemental Projects

		Bu	ıdget				Varia	Variance			
(000's)	Up to 2016	2017	Forecast	Total		Up to 2016	2017	Forecast	Total	s	%
Generation					_					<u> </u>	
Hydro Plants	\$ 4,183	\$ 12,923	\$ 17,711	\$ 34,83	17 5	\$ 2,387	\$ 7,089	\$ 25,501	\$ 34,977	\$ 160	0%
Thermal Plants	2,724	7,247	1,368	11,33	200	2,240	8,441	1,849	12,530	100	11%
Gas Turbines	45	1,975	787	2,80	07	12	1,033	840	1,884	19.555	(33%)
Total Generation	6,952	22,145	19,866	48,90	52	4,639	16,563	28,189	49,391		1%
Transmission and Rural											
Terminal Stations	12,235	29,435	65,790	107,40	50	10,689	21,451	74,793	106,933	(527)	(0%)
Transmission Lines	85,254	173,193	68,852	327,29	9	65,159	229,928	32,961	328,048	3	0%
Distribution	286	14,891	1,550	16,72	26	362	13,496	2,429	16,287	(438)	(3%)
Generation	7,457	9,685	6,589	23,7.	31	4,305	10,263	7,335	21,903	0.0000000000000000000000000000000000000	(8%)
Properties	2,179	4,453	1,034	7,60	66	1,261	4,424	1,218	6,904	10.0	(10%)
Metering	434	1,008	1,892	3,33	33	130	1,691	1,996	3,817	484	15%
Tools and Equipment	312	827		1,13	39	187	720		907	(232)	(20%)
Total Transmission and Rural	108,157	233,492	145,706	487,35	54	82,094	281,973	120,732	484,798	(2,556)	(1%)
General Properties											
Information Systems	1,411	1,340	513	3,20	14	1,012	1,687	525	3,224	(40)	(1%)
Telecontrol	1,607	3,810	1,232	6,64	19	1,618	3,523	1,196	6,337	(312)	(5%)
Transportation	1,826	2,708	399	4,93	33	1,503	2,227	1,124	4,854	1200000	(2%)
Administrative	35	1,435		1,47	0	31	945	20	996		(32%)
Total General Properties	4,878	9,293	2,144	16,31	16	4,165	8,382	2,864	15,411	(905)	(6%)
Overhauls and Inspections	1,346	5,336	190	6,68	32	545	5,177	_	5,722	(960)	(14%)
Allowance for Unforeteen Events		2,040		2,04	10	2	5,646	- 1	5,646		177%
Supplemental Projects	338,056	29,431	327	367,81	15	18,886	22,500	2,407	43,793	(324,021)	(88%)
New Projects Approved under \$50,000	49	508	44	60		28	502	45	574	(27)	(4%)
Total	\$459,438	\$302,245	\$168,087	\$ 929,76	9 \$	\$ 110,355	\$340,742	\$ 154,238	\$ 605,335	\$ (324,435)	(35%)

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The largest variances relate to the following asset classes: thermal plants (\$1,191,000 over budget), generation (\$1,829,000 under budget), Allowance for Unforeseen Events (\$3,606,000 over budget), and supplemental projects (\$324,023,000 under budget).

The variance related to supplemental projects is primarily as a result of the Labrador West Transmission Project and the Penstock 2 Refurbishment – Bay d'Espoir project. The Labrador West Transmission Project was under budget by \$316,697,500 in 2017, and according to Hydro, this project variance is primarily due to the 2014 suspension of the project until the completion of the Alderon's financing plan. The Penstock 2 Refurbishment – Bay d'Espoir project, was under budget by \$5,447,400 in 2017, and according to Hydro, this project variance is primarily attributed to lower than estimated quantity of weld refurbishment, which could only be determined during the detailed inspection work that was completed as a part of the project. The budget allowed for 920 meters of weld repair, a similar magnitude that was required for the refurbishment of Penstock #1, however only required 440 meters.

As discussed earlier in this report, the Company has provided detailed explanations on budget to actual variances in its 'Capital Expenditures and Carryover Report'. For a complete review of the budget variance we refer the reader to the Company's 'Capital Expenditures and Carryover Report'.

Allowance for Unforeseen Events

Guideline 1900.6 sets out the requirements that Hydro must follow regarding these expenditures. These include the following:

- "Before proceeding with work using the Allowance for Unforeseen Items account, or as soon as practical thereafter, the utility must notify the Board in writing that it intends to proceed with an expenditure greater than \$50,000 without the approval of the Board using the Allowance for Unforeseen Items account. This notice must set out the detailed circumstances, including the justification for the expenditure and the reason for the use of the Allowance for Unforeseen Items account, providing to the extent available at the time, a scope and costing for the expenditure."
- "Within 30 days after the completion of the work the utility shall file a detailed report setting out:
 - i. the circumstances of the expenditure;
 - ii. any reliability or safety issues;
 - iii. why the work was not anticipated in the annual capital budget;
 - iv. the alternatives considered;
 - v. the financial effects of each alternative and the reasons for the chosen alternative;
 - vi. a timeline setting out all relevant dates;
 - vii. the nature and scope of the work;
 - viii. the detailed costs incurred; and
 - ix. any other implications for other aspects of the utility business/systems.

This asset category has an allowance amount of \$2,040,000. The Board approved supplementary amounts of \$500,000 in Order No. P.U. 15 (2017), \$540,000 in Order No. P.U. 27 (2017), and the contingency funds of \$1,000,000 for the 'Allowance for Unforeseen Events'. Actual costs incurred by Hydro were \$5,645,800. From our review, we noted the following uses of the 'Allowance for Unforeseen Events':

- Structure Replacement for TL 212 and TL 201 On March 11, 2017, an intense low pressure system tracked over the province bringing snow and intense winds, with gusts being recorded by Environment Canada at 180 km/hr. These winds caused the failure of three structures on two of Hydro's transmission lines that supply power to the Burin and Avalon Peninsulas. Two of these structures were on TL 212, a 138 kV transmission line, and the other on TL 201, a 230 kV transmission line. According to Hydro, replacement of the three structures was of an urgent and unforeseen nature and was required to restore and maintain reliable service to customers during the winter. Capital costs of \$506,200 were incurred in 2017 and these costs are currently included in rate base, pending approval from the Board.
- Holyrood Unit 2 Fire Damage Restoration On May 1, 2017, a fire occurred on the Northeast corner of the Unit 2 boiler in the Holyrood Thermal Generating Plant causing a unit trip, resulting in the loss of 165 MW of generation on the Island Interconnected System. According to Hydro, this significant reduction in generation capacity at that time could not be sustained; as a result, sectional replacement of electrical, controls, instrumentation cables and conduits, and the replacement of the motor control center starter were required to restore and maintain reliable service to customers. Due to the presence of asbestos, a detailed assessment was not immediately possible, and as a result, the asbestos abatement process was expedited. According to Hydro, the extensive asbestos cleaning and replacement of cabling and equipment was of urgent nature and was required to enable Hydro to restore and maintain reliable service to customers. Capital costs of \$540,800 were incurred in 2017 and these costs are currently included in rate base, pending approval from the Board.
- Bay d'Espoir Penstock 1 On November 4, 2017 a leak was observed in Penstock 1. The leak
 occurred at the same location as the cracks that developed on May 21, 2016 and September 14,

2016, making this the third leak in 18 months. Results from the 2016 failure investigation identified that the area where the leaks have occurred was the highest stress point on the penstock, and as a result, additional backfill support was already scheduled to be completed in 2018. Upon discovery of the leak, Penstock 1 was removed from service to minimize further damage, resulting in the Bay d'Espoir Unit 1 and 2 being unavailable. According to Hydro, due to the necessity of returning Bay d'Espoir Unit 1 and 2 back to service prior to the winter season, and the requirement to ensure reliability through the winter, an emergency repair and upgrade project was executed. Given the risk of failure of a repair-only option, the advancement of a portion of the 2018 Backfill Refurbishment Project was deemed necessary by Hydro. According to Hydro, the placement of structural soil cover on Bay d'Espoir Penstock 1 and the reinforcement of the Penstock in this area are of urgent and unforeseen nature, and are required to enable Hydro to provide reliable service to customers. Capital costs of \$4,598,800 were incurred in 2017 and these costs are currently included in rate base, pending approval from the Board.

Board Order P.U. 13 (2017)

In Order No. P.U. 13 (2017), the Board approved \$11,425,200 for expenditures at the Bay d'Espoir Hydroelectric Generating Facility; \$9,063,700 to inspect and refurbish Bay d'Espoir Penstock 2 and \$2,361,500 to complete a major overhaul on the Bay d'Espoir Unit 3 Turbine. With regards to the \$9,063,700 approved to inspect and refurbish the Penstock 2, the Board ordered Hydro to file an analysis by a qualified engineer (or other expert), containing findings on the weld condition and indicating whether or not the work must proceed; this report was filed with the Board on May 15, 2017. Hydro was also ordered to file copies of any subsequent inspection and assessment reports in connection with the refurbishment; a subsequent report was filed with the Board on August 9, 2017.

Based upon our analysis, Hydro failed to file a report on the use of the Allowance for Unforeseen Events within 30 days of the completion of the work on the following occasion:

 Emergency Repairs Penstock 1 – Bay d'Espoir. This project was completed on December 15, 2017, however the report was not filed with the Board until January 19, 2018.

Capital Expenditure Reports

Confirmation was received from the Board that the Company filed quarterly Capital Expenditure reports for the 2017 calendar year.